## City of El Paso de Robles

## CITY COUNCIL MINUTES

Tuesday, August 1, 2006 7:30 PM<br>MEETING LOCATION: PASO ROBLES LIBRARY/CITY HALL CONFERENCE CENTER, 1000 SPRING STREET

## PLEASE SUBMIT ALL CORRESPONDENCE FOR CITY COUNCIL PRIOR TO THE MEETING WITH A COPY TO THE CITY CLERK

7:30 PM - CONVENE REGULAR MEETING
CALL TO ORDER - Downstairs Conference Center

## PLEDGE OF ALLEGIANCE

INVOCATION - Pat Sheehan
ROLL CALL Councilmembers Jim Heggarty Gary Nemeth, Duane Picanco, Fred Strong, and Frank Mecham

## PUBLIC COMMENTS

- Ed Gallagher, Housing Programs Manager, announced that the second LED crosswalk is installed and functional at the intersection of $34^{\text {th }}$ and Spring Streets.

AGENDA ITEMS TO BE DEFERRED (IF ANY) - None
PRESENTATIONS- None
PUBLIC HEARINGS - None
CONSENT CALENDAR
Mayor Mecham called for public comments on Consent Calendar items. There were no comments from the public, either written or oral, and the public discussion was closed.

1. Approve City Council minutes of July 13, 2006 and July 18, 2006
D. Fansler, City Clerk
2. Approve Warrant Register: Nos. 63670-63763 (07/14/06) and 63764-63976 (07/21/06) and Other Payroll Services.
M. Compton, Administrative Services Director
3. Receive and file Advisory Body Committee Minutes as follows:

Library Board of Trustees meeting of June 8, 2006
Senior Citizen Advisory Committee meeting of June 12, 2006
4. Read, by title only, and adopt Ordinance No. 921 N.S. amending the Fiscal Year 2006/2007 Budget to appropriate Redevelopment Low and Moderate Income Housing (LMIH) Funds for the Oak Park Senior Housing Project and the San Luis Obispo Housing Trust Fund Assistance.

FIRST READING JULY 18,2006
R. Whisenand, Community Development Director
5. Adopt Resolution $06-130$ approving a Memorandum of Understanding with the City of Atascadero for the implementation and operation of the North County Shuttle. The North County Shuttle ("NCS") is a new transit service jointly provided by the City of Atascadero and the City of Paso Robles. Route C will be converted to the Paso Robles "leg" of the North County Shuttle. There is no additional cost to the City relating the NCS; the City budgets for and incurs the full cost of Route C.
M. Compton, Director of Administrative Services
6. Adopt Resolution 06-131 approving an agreement with North County Cuesta College with the Cities of Atascadero and Paso Robles for the North County Shuttle to provide transit services. The Cities of Atascadero and Paso Robles will be paid $\$ 40,680$ for serving Cuesta. Cuesta's contribution will be split evenly between the cities and represents new reoccurring transit revenues for the City.
M. Compton, Director of Administrative Services
7. Adopt Resolution 06-132 accepting the Final Market Assessment and Marketing Plan for the Paso Robles City Area Transit System and directing staff to implement the Plan as time and financial resources become available. The Plan represents information gathered the May 25, 2006 public workshop and the creation of the North County Shuttle with service to Cuesta College, North County Campus.
M. Compton, Director of Administrative Services
8. Adopt Resolution $06-133$ adopting the Short Range Transit Plan as prepared by Transit Resource Center. To formally adopt the SRTP and direct staff to implement the plan as time and financial resources become available.
M. Compton, Director of Administrative Services
9. Adopt Resolution 06-134 declaring the City's official intent to seek reimbursement of certain Highway 101 and 46W project costs advanced by the City from the proceeds of future debt financing.
M. Compton, Director of Administrative Services
10. Adopt Resolution 06-135 authorizing the receipt of Library Services and Technology Act ("LSTA") grant funds in the amount of $\$ 4,607$. The resolution provides the authority for the Paso Robles Public Library to receive grant funds and to make a budget appropriation for the funds for partial tuition reimbursement to qualifying students, subject to verification of paid tuition and evidence of satisfactory completion of coursework.
A. Robb, Director, Library and Recreation Services
11. Adopt Resolution No. 06-136 authorizing Emergency Services to purchase a replacement cardiac monitor/defibrillator for $\$ 24,940.34$ from Zoll Medical Corporation, the sole source provider. The unit replaces a unit that has reached the end of its service life.
K. Johnson, Emergency Services Chief
12. Adopt Resolution No. 06-137 awarding the purchase of 18,000 pounds of Pulsar Plus Briquettes to Knorr Systems, Inc. in the amount of $\$ 39,399.50$. The City operates two public
swimming pools that use the Pulsar Chlorination system for sanitation purposes. Three bids were received and the low bid submitted by Knorr was reviewed and deemed a responsive bid.
D. Monn, Public Works Director
13. Approve request to disband Ad Hoc Committee formed to review request from Pacific Waste Services for reimbursement for mandated, increased operational costs. The Council approved a contract amendment on April 4, 2006 that addressed both the City and Pacific Waste's revenue sharing needs; therefore, the ad hoc committee has completed its task and may be disbanded.
M. Compton, Director of Administrative Services
14. Adopt Resolution No. 06-138 certifying and adding Parcel Map 05-0299 to CFD No. 2005-1, and recording Amendment to the Notice of Special Tax Lien; and adopt Resolution No. 06-139 accepting the recordation of the parcel map, a 2-lot residential subdivision located at 835 Pine Street [Jorgensen].
R. Whisenand, Community Development Director
15. Adopt Resolution No. 06-140 accepting the recordation of Parcel Map PR 04-0340, a 3-lot residential subdivision located at 743 Rolling Hills Road, north of Tranquil Hills Court [Vaughn]. The Planning Commission approved the tentative map on January 11, 2005 and all conditions imposed by the Planning Commission have been satisfied.
R. Whisenand, Community Development Director

The Director of Administrative Services outlined the new transit services provided to North County between Atascadero, Paso Robles, and Cuesta College.

Consent Calendar Items Nos. 1-15 were approved on a single motion by Councilmember Heggarty, seconded by Councilmember Nemeth, with Councilmember Picanco abstaining on Warrant Register Items Nos. 063721,063863 and 063883.

AYES: Heggarty, Nemeth, Picanco, Strong, and Mecham
NOES:
ABSTAIN:
ABSENT:
Motion passed by the following unanimous roll call vote:

## DISCUSSION

## 16. Updated Development Impact Fees

R. Whisenand, Community Development Director

Consider updating Development Impact Fees based on a Needs List that meets the goals of the General Plan, adopted 2003). The adoption of fee adjustments would generate an estimated $\$ 184$ million for infrastructure needed to serve new development.

David Taussig presented an overview of the Development Impact Fee Justification Study and distributed an updated version of the full study (August 1, 2006 - attached to these Minutes).

Mayor Mecham opened the public hearing. Speaking from the public was Jerry Bunin, of the Home Builders Association, Joanne Brion, Dan Muller, John Wallace (Worth family interests). Larry Werner, North Coast Engineering (representing Chandler Ranch property owners)
submitted his company's analysis of the proposed fees, with accompanying map, (attached to these Minutes), which identified fees that in his opinion, required more study.

Councilmember Strong, seconded by Councilmember Picanco, moved to continue the public hearing for 60 days to allow for further discussion with the Home Builders Association and other interested parties, along with the "AB1600 Fee Update" ad hoc committee members, Nemeth and Strong.

AYES: Heggarty, Nemeth, Picanco, Strong, and Mecham
NOES:
ABSTAIN:
ABSENT:
Motion passed by unanimous voice vote.
The City Council recessed at 9:30 PM and reconvened at 9:45 PM with the Mayor and all City Councilmembers present.

## 17. North County Shuttle Marketing Agreement and Budget

 AppropriationM. Compton, Director of Administrative Services

For the Council to approve a contract with Transit Marketing to develop marketing materials for the North County Shuttle ("NCS"). The NCS is a new transit service to be provided jointly by the City of Atascadero and the City of Paso Robles, replacing Route "C." The City of Atascadero has agreed to reimburse the City fifty percent of the cost of the developing the marketing plan.
Mayor Mecham opened the public hearing. There were no comments from the public, either written or oral, and the public discussion was closed.

Councilmember Picanco, seconded by Councilmember Heggarty, moved to adopt Resolution No. 06-141 approving an agreement with Transit Marketing and a one-time budget appropriate of \$40,000.

AYES: Heggarty, Nemeth, Picanco, Strong, and Mecham
NOES:
ABSTAIN:
ABSENT:
Motion passed by unanimous voice vote.
Making a declaration of conflict (each indicating business clients), Mayor Mecham and Councilmember Picanco recused themselves from voting on Item 18, and left the room until deliberations were concluded.

## 18. Solid Waste Collection Fee Adjustment (Paso Robles Waste Disposal) <br> M. Compton, Director of Administrative Services

For the Council to consider revised solid waste collection fees for Paso Robles Waste Disposal ("PRWD") and the City to fund debt service for landfill property acquisition and franchise hauler operating costs.

Mayor Pro Tem Heggarty opened the public hearing. There were no comments from the public, either written or oral, and the public discussion was closed.

Councilmember Strong, seconded by Councilmember Nemeth, moved to adopt Resolution No. 06-142 approving modifications to solid waste collection rates.

AYES: Nemeth, Strong and Heggarty
NOES:
ABSTAIN: Picanco and Mecham
ABSENT:
Motion passed by unanimous voice vote.
Mayor Mecham and Councilmember Picanco returned to their seats at the dais.

### 19.1 Request for Use of Septic System - Paso Robles Boulevard (Erskine) <br> R. Whisenand, Community Development Director <br> For the Council to consider the request to allow use of a septic tank and leach field to serve a new single-family residence at 3001 Paso Robles Boulevard, north of Highway 46 (APN 025-431-041).

Mayor Mecham opened the public hearing. There were no comments from the public, either written or oral, and the public discussion was closed.

Councilmember Picanco, seconded by Councilmember Strong, moved to adopt Resolution No. 06-143 authorizing use of a septic system to serve a new single-family residence at 3001 Paso Robles Boulevard, subject to Conditions a k, as stated in Municipal Code §14.08.070 K4 "Conditions".

AYES: Heggarty, Nemeth, Picanco, Strong, and Mecham
NOES:
ABSTAIN:
ABSENT:
Motion passed by unanimous voice vote.

### 19.2 Request for Water Well Use- Paso Robles Boulevard (Erskine) <br> R. Whisenand, Community Development Director

For the Council to consider the use of a private well for domestic water service to serve a new single-family residence at 3001 Paso Robles Boulevard, north of Highway 46 (APN 025-431-041). The applicant is seeking an exception to City Policy that does not allow private wells to be used for domestic purposes. A correction was made to the staff report; correcting Fact " 2 " - the subject property is zoned Parks and Open Space (not agricultural).
Mayor Mecham opened the public hearing. Speaking from the public was Tom Erskine, applicant, who referred to his July 18, 2006 letter with details of his request (attached). There were no further comments from the public, either written or oral, and the public discussion was closed. Councilmembers Heggarty and Strong stated that each held ex parte discussions with the applicant prior to the meeting.

Councilmember Strong, seconded by Councilmember Picanco, moved to continue the item to the August 15, 2006 City Council meeting at which time a revised resolution will be presented for adoption.

AYES: Heggarty, Nemeth, Picanco, Strong, and Mecham
NOES:
ABSTAIN:
ABSENT:
Motion passed by unanimous voice vote.

## 20. Request for Use of Septic System and Private Well Dry Creek Road (Root)

R. Whisenand, Community Development Director

For the Council to consider a request to construct a septic tank and leach field to serve a new single-family residence and to allow continued use of a private well for domestic purposes at property located at 4075 Dry Creek Road (APN 025-431-069).
Mayor Mecham opened the public hearing. There were no comments from the public, either written or oral, and the public discussion was closed.

Councilmember Picanco, seconded by Councilmember Nemeth, moved to adopt Resolution No. 06-145 (1) authorizing continued use of a septic system for an existing single-family residence at 4075 Dry Creek Road, subject to conditions a-k as stated in Municipal Code §14.08.070 K4 "Conditions"; and (2) Adopt Resolution No. 06-146 authorizing continued use of a well to serve a single-family residence at 4075 Dry Creek Road.

AYES: Heggarty, Nemeth, Picanco, Strong, and Mecham
NOES:
ABSTAIN:
ABSENT:
Motion passed by unanimous voice vote.

## 21. San Luis Obispo Housing Trust Fund: Appointment of Commissioner

R. Whisenand, Community Development Director

For the Council to appoint a representative to site on the San Luis Obispo County Housing Trust Fund's ("HTF") Commission.
Mayor Mecham opened the public hearing. There were no comments from the public, either written or oral, and the public discussion was closed.

Mayor Mecham called for General Consent to appoint Ed Gallagher, Housing Programs Manager, to represent the City on the San Luis Obispo Housing Trust Fund Commission.

Motion passed by unanimous voice vote.

CITY MANAGER - None

CORRESPONDENCE - None

## ADVISORY BODY COMMUNICATION -

## COUNCIL COMMENTS

Councilmember Strong distributed his report from the California League of Cities, Mayors and Councilmembers Academy Executive Forum. A copy is attached to these Minutes.

ADJOURNMENT: to THE REGULAR MEETING AT 7:30 PM ON TUESDAY, AUGUST 15, 2006, AT THE LIBRARY/CITY HALL CONFERENCE CENTER, 1000 SPRING STREET.

Submitted:

Deborah D. Robinson, Interim Deputy City Clerk Approved:

THESE MINUTES ARE NOT OFFICIAL OR A PERMANENT
PART OF THE RECORDS UNTIL APPROVED BY THE CITY COUNCIL AT A FUTURE REGULAR MEETING.

## DAVID TAUSSIG Associates, Inc.

# Development Impact Fee Justification Study City of Paso Robles 

August 1, 2006

Public Finance<br>Facilities Planning<br>Urban Economics

Newport Beach<br>Riverside San Ramon

# Development Impact Fee Justification Study 

Prepared for
City of El Paso de Robles
1000 Spring Street
Paso Robles, California 93446
(805) 237-3860

Prepared by
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## EXECUTIVE SUMMARY

In order to adequately plan for new development and identify the public facilities and costs associated with mitigating the direct and cumulative impacts of new development, David Taussig \& Associates, Inc. ("DTA") was retained by the City of El Paso de Robles (the "City") to update the existing impact fee program by preparing a new AB 1600 Fee Justification Study (the "Fee Study"). The Fee Study is intended to comply with Section 66000 et. seq. of the Government Code, which was enacted by the State of California in 1987, by identifying additional public facilities required by new development ("Future Facilities") and determining the level of fees that may be imposed to pay the costs of the Future Facilities. Fee amounts have been determined that will finance transportation, drainage, bike and pedestrian, police, fire, general government, park and recreation, and library facilities at levels identified by the various City departments as being necessary to meet the needs of new development through 2025. The Future Facilities and associated construction costs are identified in the Needs List, which is included in Section II of the Fee Study. A description of the methodology used to calculate the fees is included in Section V. All new development may be required to pay its "fair share" of the cost of the new infrastructure through the development fee program.

## Organization Of The Report

Section I of this report provides an introduction to the study including a brief description of City surroundings, and background information on development fee financing. Section II includes a description of the Needs List, which identifies the facilities needed to serve new development through 2025 that are eligible for funding by the impact fees. The Needs List provides the total estimated facilities costs in 2006 dollars, offsetting revenues, net cost to the City and cost allocated to new development for all facilities listed in the Needs List. This list is a compilation of projects and costs identified by the various City departments. Section III provides an overview of the legal requirements for implementing and imposing such fees. Section IV discusses the findings required under the Mitigation Fee Act and requirements necessary to be satisfied when establishing, increasing or imposing a fee as a condition of new development and satisfies the nexus requirements for each facility included as part of this study. Section V contains the description of the methodology used to determine the fees for all facility types. Section VI includes a summary of the proposed fees justified by this study. Appendices A-1 through A-8 include the calculations used to determine the various fee levels. Appendix B includes a discussion of projected new development and demand variables such as future population and employment assuming current growth trends in housing, commercial, and industrial development extrapolated through 2025. Projections of future development are based on data provided by the City of Paso Robles, General Plan and the California Department of Finance, 2004. Appendix C provides a list of the City officials responsible for selecting the facilities on the Needs List, as well as contact information for these officials. Appendix D includes bike trail exhibits.

## Impact Fee Summary

The total fee amounts required to finance new development's share of the costs of facilities identified in the needs list are summarized in Table ES-1 below. Fees within this report reflect the maximum fee levels that may be imposed on new development.

TABLE ES-1
Development Impact Fee Summary

| Facility | Residential |  | Non-Residential |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Single Family (\$ per unit) | Multi-Family <br> (\$ per unit) | Commercial <br> (\$ per 1,000 SF) | Industrial <br> (\$ per $1,000 \mathrm{SF}$ ) |
| A. Transportation Facilities |  |  |  |  |
| East of State Highway 101 Composite Fee | \$8,072 | \$6,457 | \$14,529 | \$9,686 |
| West of State Highway 101 Composite Fee | \$3,999 | \$3,199 | \$7,197 | \$4,798 |
| B. Drainage Facilities - West of Highway 101 | \$1,632 | \$816 | \$1,124 | \$749 |
| C. Bike and Pedestrian Path Facilities | \$469 | \$417 | NA | NA |
| D. Public Safety Facilities |  |  |  |  |
| Police | \$61 | \$72 | \$92 | \$23 |
| Fire | \$726 | \$646 | \$519 | \$282 |
| Subtotal Public Safety Facilities | \$787 | \$718 | \$611 | \$305 |
| E. General Government Services Facilities | \$4,878 | \$4,336 | \$3,487 | \$1,897 |
| F. Park and Recreation Facilities | \$4,895 | \$4,351 | NA | NA |
| G. Library Facilities | \$948 | \$844 | NA | NA |
| East of State Highway 101 Total Fees | \$20,049 | \$17,123 | \$18,627 | \$11,888 |
| West of State Highway 101 Total Fees | \$17,608 | \$14,681 | \$12,419 | \$7,749 |

## I. INTRODUCTION

The City of El Paso de Robles (the "City") is located in San Luis Obispo County, nestled in the coastal mountain range of central California. In order to adequately plan for new development through 2025 and identify the public facilities and costs associated with mitigating the direct and cumulative impacts of new development, David Taussig \& Associates, Inc. ("DTA") was retained by the City to update the existing impact fee program by preparing a new AB 1600 Fee Justification Study (the "Fee Study"). The Fee Study is intended to comply with Section 66000 et. seq. of the Government Code, which was enacted by the State of California in 1987, by identifying additional public facilities required by new development ("Future Facilities") and determining the level of fees that may be imposed to pay the costs of the Future Facilities. Fee amounts have been determined that will finance facilities at levels identified by the various City departments as being necessary to meet the needs of new development through 2025. The Future Facilities and associated construction costs are identified in the Needs List, which is included in Section II of the Fee Study. All new development may be required to pay its "fair share" of the cost of the new infrastructure through the development fee program.

Currently the City expects to generate almost 17,000 new residents within the City limits at build out, representing an approximate $63 \%$ increase in the current population of around 27,000 . The City will need to expand its services and facilities to accommodate this new growth. The levy of impact fees in conformance with AB1600 legislation will help finance new projects, including roads, drainage, bikeways, police, fire library, parks and general government facilities, which are all needed to mitigate the impacts of this expected new growth.

## II. THE NEEDS LIST

Identification of the facilities to be financed is a critical component of any development impact fee program. In the broadest sense the purpose of impact fees is to protect the public health, safety, and general welfare by providing for adequate public facilities. "Public Facilities" per Government Code 66000 includes "public improvements, public services, and community amenities." However, statutorily fees imposed for a public capital facility improvement cannot be used for maintenance or services.

Government Code 66000 requires that if impact fees are going to be used to finance public facilities, those facilities must be identified. Identification of the facilities may be made in an applicable general or specific plan, other public documents, or by reference to a Capital Improvement Program (CIP) or Capital Improvement Plan. For purposes of the City's fee program, the Needs List is intended to be the official public document identifying the facilities eligible to be financed, in whole or in part, through the levy of a development fee on new development in the City. The Needs List is organized by facility element (or type) and includes a cost section consisting of five columns, which are listed below:

TABLE 2.1
City of Paso Robles Needs List Explanation of Cost Section

| Column Title | Contents |  | Source |
| :---: | :--- | :---: | :---: |
| Total Cost for <br> Facility | The total estimated facility cost <br> including construction, <br> acquisition, and equipment (as <br> applicable) | City <br> Departments <br> and DTA |  |
| Any funds on hand that are <br> allocated for a given facility, such <br> as funds from previous DIF <br> Revenues <br> programs earmarked for facilities <br> identified on this needs list. This <br> column does not include potential <br> funding from Federal \& State <br> sources that cannot be confirmed. | Finance <br> Department |  |  |
| Net Cost to City | The difference between the Total <br> Cost and the Off-Setting Revenues <br> (column 1 minus column 2) | Calculated by |  |
| DTA |  |  |  |

DTA surveyed City staff to determine what public facilities would be needed to meet increased demand resulting from new development in the City. For purposes of the fee program, it was determined that a planning horizon though 2025 would be appropriate. The Needs List (Table 2.2) identifies those facilities needed to serve future development through 2025.

With regard to transportation improvements, the City of Paso Robles will be experiencing a predominance of expected future growth east of State Highway 101. For the purposes of determining a true fair share calculation of planned transportation facilities, the Needs List groups transportation facilities geographically, illustrating planned facilities benefiting development east of State Highway 101, west of State Highway 101, and transportation facilities that serve both areas ("City-Wide Facilities"). Similarly, because all future development east of the State Highway will be required to fully mitigate all of its drainage on-site, only new development west of the State Highway will be responsible for paying a Drainage Facilities Fee.

Most of the facilities cited in the attached Needs List were previously approved by the City Council in the 2002 Master Facilities Plan, or in the General Plan Update, the Master Plan of Drainage and the Bikeway Master Plan. Furthermore, the City Council approved a nearly identical version of the current Needs List on November 16, 2004 as a precursor to the preparation of this Study. With the exception of a few changes in transportation and drainage facilities, which were made based on input from the City Engineer, the remainder of the facilities on the Needs List has been previously approved by the City Council.

TABLE 2.2
DEVELOPMENT IMPACT FEE PROGRAM
CITY OF PASO ROBLES
PUBLIC FACILITIES NEEDS LIST THROUGH 2025

|  | \{1\} | \{2\} | \{3\} | \{4\} | \{5\} |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Facility Name | Total Cost for Facility | Off-setting Revenues | Net Cost to City | Percent of cost allocated to new development | Cost allocated to new development |

## A. TRANSPORTATION <br> CITY-WIDE FACILITIES

| 1 Vine Street - 1st Street to Highway 46W | $\$ 1,000,000$ | $\$ 0$ | $\$ 1,000,000$ |
| :--- | ---: | :---: | ---: |
| 2 4th Street Underpass | $\$ 12,000,000$ | $\$ 0$ | $\$ 12,000,000$ |
| 3 24th Street over Railroad | $\$ 16,000,000$ | $\$ 0$ | $\$ 16,000,000$ |
| 4 Highway 46West - Highway 101 | $\$ 50,000,000$ | $\$ 1,947,728$ | $\$ 48,052,272$ |
| 5 Highway 101/46East-Dual Left- 16th Street Ramps | $\$ 9,000,000$ | $\$ 0$ | $\$ 9,000,000$ |
| 6 Highway 46East - Golden Hill Road | $\$ 2,500,000$ | $\$ 0$ | $\$ 2,500,000$ |
| 7 Airport Road - Highway 46 to Airport Entrance | $\$ 9,700,000$ | $\$ 0$ | $\$ 9,700,000$ |
| 8 Dry Creek Road - Airport Rd to Aero Tech Way | $\$ 8,000,000$ | $\$ 0$ | $\$ 8,000,000$ |
| 9 Dry Creek Road over Huer Huero | $\$ 14,000,000$ | $\$ 0$ | $\$ 14,000,000$ |
| TOTAL - CITY WIDE FACILITIES | $\mathbf{\$ 1 2 2 , 2 0 0 , 0 0 0}$ | $\mathbf{\$ 1 , 9 4 7 , 7 2 8}$ | $\mathbf{\$ 1 2 0 , 2 5 2 , 2 7 2}$ |


| EAST OF SALINAS RIVER FACILITIES |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1. Intersection Improvements |  |  |  |  |  |  |  |
| 1 | Niblick Road | South River Road | \$720,000 | \$0 | \$720,000 |  |  |
| 2 | Creston Road | Meadowlark Road | \$300,000 | \$72,467 | \$227,533 |  |  |
| 3 | Union Road | Golden Hill Road | \$1,500,000 | \$150,000 | \$1,350,000 |  |  |
| 4 | Creston Road | Lana Street | \$1,000,000 | \$108,267 | \$891,733 |  |  |
| 5 | Charolais Road | South River Road | \$1,000,000 | \$23,000 | \$977,000 |  |  |
| 6 | Charolais Road | Rambouillet Road | \$300,000 | \$0 | \$300,000 |  |  |
| 7 | Creston Road | Niblick Road | \$1,500,000 | \$72,466 | \$1,427,534 |  |  |
| 8 | Golden Hill Road | Rolling Hills Road | \$1,000,000 | \$0 | \$1,000,000 |  |  |
| 9 | Golden Hill Road | Gilead Lane | \$1,000,000 | \$0 | \$1,000,000 |  |  |
| 10 | LED crosswalks at various locations |  | \$500,000 | \$0 | \$500,000 |  |  |
| Subtotal East of Salinas River Inter |  |  | \$8,820,000 | \$426,200 | \$8,393,800 | 45.15\% | \$3,789,700 |


| 2. Road Improvements/Widenings |  |  |  |
| :--- | ---: | ---: | ---: |
| 1 Southern Salinas River Crossing | $\$ 41,000,000$ | $\$ 0$ | $\$ 41,000,000$ |
| 2 North River Road - Navajo Ave to Creston Road | $\$ 4,100,000$ | $\$ 0$ | $\$ 4,100,000$ |
| 3 Creston Road - River Road to Lana Street | $\$ 25,000,000$ | $\$ 0$ | $\$ 25,000,000$ |
| 4 Union Road - Golden Hill Road to East City Limits | $\$ 2,600,000$ | $\$ 0$ | $\$ 2,600,000$ |
| 5 Union Road - Kleck Road to Golden Hill Road | $\$ 5,500,000$ | $\$ 0$ | $\$ 5,500,000$ |
| 6 Golden Hill Road - Gilead Lane to Union Road | $\$ 1,000,000$ | $\$ 0$ | $\$ 1,000,000$ |
| 7 City-wide Traffic Calming Master Plan | $\$ 500,000$ | $\$ 0$ | $\$ 500,000$ |
| Subtotal Road Improvements/Widenings | $\mathbf{\$ 7 9 , 7 0 0 , 0 0 0}$ | $\mathbf{\$ 0}$ | $\mathbf{\$ 7 9 , 7 0 0 , 0 0 0}$ |
| TOTAL EAST OF SALINAS RIVER FACILITIES | $\mathbf{\$ 8 8 , 5 2 0 , 0 0 0}$ | $\mathbf{\$ 4 2 6 , 2 0 0}$ | $\mathbf{\$ 8 8 , 0 9 3 , 8 0 0}$ |

## WEST OF SALINAS RIVER FACILITIES

1. Intersection Improvements

| 1 Spring Street | 16th Street | \$300,000 | \$0 | \$300,000 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2 Spring Street | 21st Street | \$300,000 | \$0 | \$300,000 |  |  |
| 3 Riverside Avenue | 16th Street | \$300,000 | \$0 | \$300,000 |  |  |
| 4 Spring Street | 4th Street | \$300,000 | \$0 | \$300,000 |  |  |
| 5 24th Street | Mountain Springs Road | \$1,000,000 | \$0 | \$1,000,000 |  |  |
| 6 10th Street | Spring Street | \$100,000 | \$40,000 | \$60,000 |  |  |
| Subtotal Intersection Improvements |  | \$2,300,000 | \$40,000 | \$2,260,000 | 30.12\% | \$680,684 |
| 2. Road Improvements/Widenings |  |  |  |  |  |  |
| 1 Vine Street - 32nd Street to 36th Street |  | \$700,000 | \$0 | \$700,000 |  |  |
| 2 24th Street - Vine Street to West City Limits |  | \$1,000,000 | \$183,000 | \$817,000 |  |  |

TABLE 2.2
DEVELOPMENT IMPACT FEE PROGRAM
CITY OF PASO ROBLES
PUBLIC FACILITIES NEEDS LIST THROUGH 2025


## D. PUBLIC SAFETY FACILITIES

TABLE 2.2
DEVELOPMENT IMPACT FEE PROGRAM
CITY OF PASO ROBLES PUBLIC FACILITIES NEEDS LIST THROUGH 2025

|  | \{1\} | \{2\} | \{3\} | \{4\} | \{5\} |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Facility Name | Total Cost for Facility | Off-setting Revenues | Net Cost to City | Percent of cost allocated to new development | Cost allocated to new development |


| 1. Police Facilities |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1 Patrol/Detective/Specialty Vehicles | \$420,900 | \$0 | \$420,900 |  |  |
| 2 Assigned (Additional) Officer Equipment | \$100,200 | \$0 | \$100,200 |  |  |
| 3 Computers and Communication Equipment | \$225,000 | \$0 | \$225,000 |  |  |
| 4 Multi-channel Portable Radios | \$36,000 | \$0 | \$36,000 |  |  |
| subtotal | \$782,100 | \$24,667 | \$757,433 |  |  |
| 2. Fire Facilities |  |  |  |  |  |
| 1 Station (3,200 SF Apparatus Bay/3,460 SF Living Quarters) | \$4,422,500 | \$0 | \$4,422,500 |  |  |
| 2 Fire Training Facility - Project No. FD-04 | \$5,069,700 | \$0 | \$5,069,700 |  |  |
| 3 Fire Fighter Equipment | \$159,500 | \$0 | \$159,500 |  |  |
| 4 Ladder Truck | \$350,000 | \$0 | \$350,000 |  |  |
| 5 Type I Fire Engine | \$375,000 | \$0 | \$375,000 |  |  |
| subtotal | \$10,376,700 | \$617,543 | \$9,759,157 |  |  |
| TOTAL PUBLIC SAFETY FACILITIES | \$11,158,800 | \$642,210 [1] | \$10,516,590 [2] | 67.82\% | \$7,132,276 |
| E. GENERAL GOVERNMENT FACILITIES |  |  |  |  |  |


| 1 City Hall - Project No. GF-01 | $\$ 27,430,500$ | $\$ 0$ | $\$ 27,430,500$ |
| :--- | :--- | ---: | ---: | ---: |
| 2 Public Use Facility - Project No. CC-01 | $\$ 3,085,000$ | $\$ 0$ | $\$ 3,085,000$ |
| 3 Performing Arts Center | $\$ 32,500,000$ | $\$ 0$ | $\$ 32,500,000$ |
| 4300 Space Parking Structure -1000 Spring St. | $\$ 11,044,400$ | $\$ 0$ | $\$ 11,044,400$ |
| 5 Replace City Yard - Project No. GF-03 | $\$ 4,634,200$ | $\$ 0$ | $\$ 4,634,200$ |
| TOTAL GENERAL GOVERNMENT FACILITIES |  |  |  |

## F. PARK AND RECREATION FACILITIES

| 1 Centennial Park Improvements | $\$ 1,000,000$ | $\$ 0$ | $\$ 1,000,000$ |
| :--- | ---: | ---: | ---: |
| 2 Sherwood Park Land Improvements | $\$ 10,000,000$ | $\$ 0$ | $\$ 10,000,000$ |
| 3 Salinas Corridor Open Space Land Acquisition 71 ac | $\$ 9,700,000$ | $\$ 0$ | $\$ 9,700,000$ |
| 4 Salinas Corridor Open Space Land Improvements 15 ac | $\$ 497,400$ | $\$ 0$ | $\$ 497,400$ |
| 5 Montebello Park Land Acquisition 3 ac | $\$ 750,000$ | $\$ 0$ | $\$ 750,000$ |
| 6 Montebello Park Land Improvements 10 ac | $\$ 4,250,000$ | $\$ 0$ | $\$ 4,250,000$ |
| 7 Aquatic Facility | $\$ 12,000,000$ | $\$ 219,344$ | $\$ 11,780,656$ |
| TOTAL PARKS AND RECREATION FACILITIES |  |  |  |

## G. LIBRARY FACILITIES

| 1 Remodel Exsisting Library Upstairs | $\$ 4,200,000$ | $\$ 4,508$ | $\$ 4,195,492$ |  |
| :--- | ---: | ---: | ---: | ---: |
| 2 Library Books | $\$ 1,196,000$ | $\$ 0$ | $\$ 1,196,000$ |  |
| 3 Library Study Center | $\$ 250,000$ | $\$ 0$ | $\$ 250,000$ |  |
| TOTAL LIBRARY FACILITIES | $\mathbf{\$ 5 , 6 4 6 , 0 0 0}$ | $\mathbf{\$ 4 , 5 0 8}$ | $\mathbf{\$ 5 , 6 4 1 , 4 9 2}$ | $\mathbf{1 0 0 . 0 0 \%}$ |
| Total all Facilities | $\mathbf{\$ 3 6 9 , 1 4 1 , 8 0 0}$ | $\mathbf{\$ 5 , 6 7 3 , 8 4 6}$ | $\mathbf{\$ 3 6 3 , 4 6 7 , 9 5 4}$ | $\mathbf{5 0 . 3 3 \%}$ |

TABLE 2.2
DEVELOPMENT IMPACT FEE PROGRAM
CITY OF PASO ROBLES
PUBLIC FACILITIES NEEDS LIST THROUGH 2025

|  | \{1\} | \{2\} | \{3\} | \{4\} | \{5\} |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Facility Name | Total Cost for Facility | Off-setting Revenues | Net Cost to City | Percent of cost allocated to new development | Cost allocated to new development |

[1] Includes off-setting revenues not yet committed to specific facilities.
[2] Total Net Cost to City equals Total Cost for Facilities minus Total Off-Setting revenues.

## III. LEGAL REQUIREMENTS TO JUSTIFY DEVELOPMENT IMPACT FEES

Prior to World War II, development in California was held responsible for very little of the cost of public infrastructure. Public improvements were financed primarily through jurisdictional general funds and utility charges. It was not uncommon during this period for speculators to subdivide tracts of land without providing any public improvements, expecting the closest city to eventually annex a project and provide public improvements and services.

However, starting in the late 1940s, the use of impact fees grew with the increased planning and regulation of new development. During the 1960s and 1970s, the California Courts broadened the right of local government to impose fees on developers for public improvements that were not located on project sites. More recently, with the passage of Proposition 13, the limits on general revenues for new infrastructure have resulted in new development being held responsible for a greater share of public improvements, and both the use and levels of impact fees have grown substantially. Higher fee levels were undoubtedly driven in part by a need to offset the decline in funds for infrastructure development from other sources. Spending on public facilities at all levels of government was $\$ 161$ per capita in 1965, but it had fallen by almost fifty percent to less than $\$ 87$ per capita by 1984 (measured in constant dollars).

The levy of impact fees is one authorized method of financing the public facilities necessary to mitigate the impacts of new development, as the levy of such fees provides funding to maintain an agency's required service levels for an increased service population. A fee is "a monetary exaction, other than a tax or special assessment, which is charged by a local agency to the applicant in connection with approval of a development project for the purpose of defraying all or a portion of the cost of public facilities related to the development project..." (California Government Code, Section 66000). A fee may be levied for each type of capital improvement required for new development, with the payment of the fee occurring prior to the beginning of construction of a dwelling unit or non-residential building (or prior to the expansion of existing buildings of these types). Fees are often levied at final map recordation, issuance of a certificate of occupancy, or more commonly, at building permit issuance.

The City has identified the need to levy impact fees to pay for transportation, drainage, bike and pedestrian, public safety, general government, park and recreation, and library facilities. The fees presented in this study will finance facilities on the Needs List at levels identified by the City as appropriate for new development. Upon the adoption of the Fee Study and required legal documents by the City Council, all new development will be required to pay its "fair share" of the cost of facilities on the Needs List through these fees.

Assembly Bill ("AB") 1600, which created Section 66000 et. seq. of the Government Code, was enacted by the State of California in 1987. This Fee Study for the City is intended to meet the nexus or benefit requirements of AB 1600 , which mandates that there is a nexus between fees imposed, the use of the fees, and the development projects on which the fees are imposed.

Furthermore, there must be a relationship between the amount of the fee and the cost of the improvements. To impose a fee as a condition for a development project, a public agency must do the following:

- Identify the purpose of the fee.
- Identify the use to which the fee is to be put. If the use is financing public facilities, the facilities must be identified.
- Determine how there is a reasonable relationship between the fee's use and the type of development project on which the fee is imposed.
- Determine how there is a reasonable relationship between the need for a public facility and the type of development project on which the fee is being imposed.

Identifying these items will enable an impact fee to meet the nexus and rough proportionality requirements established by previous court cases. These findings are discussed in Section V and the nexus test for each proposed fee element is presented in Section V A. through Section V G. Current state financing and fee assessment requirements only allow new development to pay for its fair share of new facilities' costs. Any current deficiencies resulting from the needs of existing development must be funded through other sources. Therefore, a key element to establishing legal impact fees is to determine what share of the benefit or cost of a particular improvement can be equitably assigned to existing development, even if that improvement has not yet been constructed. By removing this factor, the true impact of new development can be assessed and equitable fees assigned.

## IV. MITIGATION FEE JUSTIFICATION

## A. Findings Required under California (Government Code 66001(a)(1))

As discussed in Section III, Section 66000 et seq. of the Government Code, also called the Mitigation Fee Act, requires that all public agencies satisfy the following requirements when establishing, increasing or imposing a fee as a condition of new development:

1. Identify the purpose of the fee. (Government Code Section 66001(a)(1))
2. Identify the use to which the fee will be put. (Government Code Section 66001(a)(2))
3. Determine that there is a reasonable relationship between the fee's use and the type of development on which the fee is to be imposed. (Government Code Section 66001(a)(3))
4. Determine how there is a reasonable relationship between the need for the public facility and the type of development project on which the fee is to be imposed. (Government Code Section 66001(a)(4))
5. Discuss how there is a reasonable relationship between the amount of the fee and the cost of the public facility or portion of the public facility attributable to the development on which the fee is imposed.

This section presents each of these items as they relate to the imposition of the proposed fees in the City.

## B. Purpose of the Fee (Government Code Section 66001(A)(1))

Population, housing, and employment estimates prepared for the Fee Study project 16,825 new residents living in 6,548 new Single Family and Multi-Family units through 2025. During that same time period, approximately $4,305,000$ Square Feet of new commercial and industrial development are expected to generate approximately 6,980 employees. ${ }^{1}$ The future residents and employees will create an additional demand for transportation, drainage, bike and pedestrian, police, fire, general government facilities that existing public facilities cannot accommodate. In order to accommodate new development in an orderly manner, while maintaining the current quality of life in the City, the facilities on the Needs List (Section II, Table 2.2) will need to be constructed.

It is the projected direct and cumulative effect of future development that has required an update to the City's existing fee program. Each new development, will contribute to the need for new public facilities. Without future development, new public facilities would

[^0]often not be necessary, as the existing facilities are adequate for the City's present population.

The proposed impact fee will be charged to all future development, irrespective of location, in the City. Even future "in fill" development projects contribute to impacts on public facilities because they are an interactive component of a much greater universe of development located throughout the City. First, the property owners and/or the tenants associated with any new development in the City regularly utilize and benefit from transportation, drainage, bike and pedestrian, public safety, general government, park and recreation, and library facilities. Second, these property owners and tenants are dependent on and, in fact, may not have chosen to move into their new homes or new nonresidential development, except for residential, retail, employment and recreational opportunities located nearby on other existing and future development. Third, the availability of residents, employees and customers throughout the City has a growthinducing impact without which some of the "in-fill" development would not occur. As a result, all development projects in the City contribute to the cumulative impacts of development.

The impact fees will be used for the acquisition, installation, and construction of public facilities identified on the Needs Lists and other appropriate costs to mitigate the direct and cumulative impacts of new development in the City

The discussion in this section of the Fee Study sets forth the purpose of the impact fees as required by Section 66001(a)(1) of the California Government Code.
C. The Use to Which the Fee is to be Put (Government Code Section 66001(A)(2))

The fee will be used for the acquisition, installation, and construction of the public facilities identified on the Needs List included in Section II of the Fee Study to mitigate the direct and cumulative impacts of new development in the City. The fee will provide a source of revenue to the City to allow for the acquisition, installation, and construction of public facilities, which in turn will both preserve the quality of life in City and protect the health, safety, and welfare of the existing and future residents and employees.

The discussion presented in this section of the Fee Study identifies the use to which the fee is to be put as required by Section 66001(a)(2) of the California Government Code.

## D. Determine That There is a Reasonable Relationship Between the Fee's Use and the Type of Development Project Upon Which the Fee is Imposed (BENEFIT RELATIONSHIP) (GOVERNMENT CODE SECTION 66001(A)(3))

As discussed in Section V, it is the projected direct and cumulative effect of future development that has prompted the update to the City's impact fee program. Each development will contribute to the need for new public facilities. Without future development, the City would have no need to construct additional public facilities. Even
future "in fill" development projects, which may be adjacent to existing facilities, contribute to impacts on public facilities because they are an interactive component of a much greater universe of development located throughout the City. Consequently, all new development within the City, irrespective of location, contributes to the direct and cumulative impacts of development on public facilities and creates the need for new facilities to accommodate growth.

As set forth in Section V of the Fee Study, the fees will be expended for the acquisition, installation, and construction of the public facilities identified on the Needs List (included in Section II), as that is the purpose for which the Fee is collected. As previously stated, all new development creates either a direct impact on public facilities or contributes to the cumulative impact on public facilities. Moreover, this impact is generally equalized among all types of development because it is the increased demands for new transportation, drainage, bike and pedestrian, public safety, general government, park and recreation, and library facilities created by the future residents and employees that create the impact upon existing facilities.

For the foregoing reasons, there is a reasonable relationship between the acquisition, construction, and installation of the facilities on the Needs Lists and new development as required under Section 66001(a)(3) of the Mitigation Fee Act.

## E. Determine How There is a Reasonable Relationship Between the Need for the Public Facility and the Type of Development Project Upon Which the FEE IS IMPOSED (IMPACT RELATIONSHIP) (GOVERNMENT CODE SECTION 66001(A)(4))

As set forth in Part G of Section IV, as well as throughout Section V, all new development contributes to the direct and cumulative impacts on public facilities. As previously stated, all new development within the City, irrespective of location, contributes to the direct and cumulative impacts of development on public facilities and creates the need for new facilities to accommodate growth. Without future development, the facilities on the Needs Lists would not be necessary.

For the reasons presented herein and in Section V, there is a reasonable relationship between the need for the public facility and all new development in the Plan Area as required under Section 66001(a)(4) of the Mitigation Fee Act.
F. The Relationship Between the Amount of the Fee and the Cost of the Public Facilities Attributable to the development Upon Which the Fee is IMPOSED ("ROUGH PROPORTIONALITY" RELATIONSHIP) (GOVERNMENT CODE 66001(A)

As set forth above, all new development in the City impacts public facilities. Moreover, each individual development project and its related increase in population and employment, along with the cumulative impacts of all development in the City, will adversely impact existing facilities. Thus, imposition of the fee to finance the facilities on the Needs Lists is an efficient, practical, and equitable method of permitting development to proceed in a responsible manner.

New development impacts facilities directly and cumulatively. In fact, without any future development, the acquisition, construction, and/or installation of the facilities on the Needs Lists would not be necessary as existing City facilities are adequate. Even new development located adjacent to existing facilities will utilize and benefit from facilities on the Needs List.

As set forth in part G of Section IV, as well as throughout Section V and Appendix A of the Fee Study, the proposed fee amounts are roughly proportional to the impacts resulting from new development. Thus there is a reasonable relationship between the amount of the fee and the cost of the facilities.

## G. AB 1600 Nexus Test and Apportionment of Facilities Costs

Section 66000 of the Government Code requires that a reasonable relationship exist between the need for public facilities and the type of development on which a fee is imposed. The need for public facilities is related to the level of service demanded, which varies in proportion to the EDUs generated by a particular land use type.

The calculation of development impact fees required a determination of the appropriate measure of benefit for each facility, as well as the service area impacted by the facility. DTA and City staff determined that all facilities on the Needs List would serve the entire City, except for Transportation Facilities and Drainage Facilities. There are zones of benefit for both of these types of facilities in this Study, as the City is divided into two areas, east of State Highway 101 and west of State Highway 101. With respect to the population being served, it was determined that all future facilities were designed to meet the needs of future residents, employees, and visitors to new development, and not to satisfy existing unmet needs. Based on the City's zoning designations, DTA established fees for the following four land use categories to acknowledge the difference in impacts resulting from various land uses and to make the resulting fee program easier to implement. The City will develop a table of general plan land use designations that link to the land use classifications used in this study for clarification and consistency with City zoning. This table will be made a part of the ordinance or resolution that will be adopted for the purpose of implementing this fee program.

## TABLE 4.1

| Land Use Classification for Fee Study |
| :--- |
| Single Family Residential ("SFR" or "Single Family") |
| Multi-Family Residential ("MFR" or "Multi-Family") |
| Commercial ("C" or "Commercial") |
| Industrial ("I" or "Industrial") |

The equivalent dwelling unit ("EDU") concept was utilized to determine whether there is a reasonable relationship between the need for a public facility and the land use type of the development on which a fee for an individual facility is imposed. The service factor
utilized to determine the EDUs for a specific land use type varies depending upon the type of facility being analyzed. In general, while many EDUs are based on the population or the number of employees associated with a specific land use designation, other EDUs are based on service factors that reflect the nature of a particular type of public improvement, e.g. call generation. This report uses EBU (equivalent benefit unit), instead of EDU, for park facilities and bikeway facilities where the service factor is based on recreation hours.

The costs associated with facilities needed to serve new development are identified in the Needs Lists. The facilities cost per EDU/EBU is the total cost of the facility divided by the total number of EDU/EBUs. After the cost per EDU/EBU is determined, the facility fee amount for each land use category is the product of the EDU/EBU factor for each land use category and the cost per EDU/EBU. The following sections present the nexus test for each fee element (i.e. transportation, drainage, bike and pedestrian, etc.) and the analysis undertaken to apportion costs for each type of public facility on the Needs List.

## V. METHODOLOGY UTILIZED TO CALCULATE FACILITIES IMPACT FEE

Pursuant to the nexus requirements of Government Code 66000, a local agency is required to "determine how there is a reasonable relationship between the amount of the fee and the cost of the public facility or portion of the public facility attributable to the development on which the fee is imposed." It is impossible to accurately determine the impact that a specific new residential unit, commercial project, or industrial development will have on existing facilities. Predicting future residents' or employees' specific behavioral patterns, park and transportation, and health and welfare requirements is extremely difficult, and would involve numerous assumptions that are subject to substantial variances. Recognizing these limitations, the Legislature drafted AB 1600 to specifically require that a "reasonable" relationship be determined, not a direct cause and effect relationship.

There are many methods or ways of calculating fees, but they are all based on determining the cost of needed improvements and assigning those costs equitably to various types of development. Fees for the facilities analyzed in this study have been calculated utilizing the methodologies discussed below. The methodologies are similar in that they employ the concept of an Equivalent Dwelling Unit ("EDU"), or Equivalent Benefit Unit ("EBU"), to allocate benefit among the four land use classes. EDUs are a means of quantifying different land uses in terms of their equivalence to a residential dwelling unit, where equivalence is measured in terms of potential infrastructure use or benefit for each type of public facility. For many of the facilities considered in this Fee Study, EDUs are calculated based on the number of residents and/or employees generated by each land use class. For other facilities, different measures, such as number of service calls or potential hours available for par use, more accurately represent the benefit provided to each land use class. This type of benefit measure is expressed as EBU in this study as a means of quantifying different land uses in terms of their equivalence to a common benefit. For transportation and drainage facilities methods completely unique to each category are used. Transportation uses an average daily trip ("ADT") methodology, while drainage uses a relative runoff methodology.

## Facility Standards

DTA worked closely with the City to (i) quantify the existing number of facilities within the City and (ii) determine the number of facilities required by new development within the City. The amount of a particular facility required for new development (e.g., acres or building square feet) is then divided by the appropriate number of EDUs to determine the Facility Standard for that type of facility.

The Facility Standard is not necessarily the same as the level of service currently provided by the City. In the cases of transportation, drainage and park facilities, the Facility Standard is based on specific improvements which are necessary to assure that new development does not negatively impact existing development. In the case of all other facilities, the Facility Standard simply represents the existing or proposed quantity of a facility per EDU or EBU. In many cases, including portions of police, fire, library, and general government facilities, the proposed Facility

Standard for future development is different from the proposed standard for existing development. In these cases, existing development will remain at the existing standard and future development will have a higher or lower standard based upon the actual facilities required to serve new development. In cases where the Facility Standards are higher for new development than existing, City staff has determined that the current facilities levels should be enhanced to meet the needs of new development. In other cases, new development requires a lower standard than that required for existing development, because much of the basic infrastructure network is already in place and is only being expanded marginally to meet the needs of future residents and employees. Examples of this latter category include a police station (for which no impact fee is being charged), library facilities and some police, fire and general government facilities.

In cases where the new Facility Standard is higher than the existing level of service provided within the City, existing development has been assigned a cost to bring its level of service up to the new Facility Standard. In the case of the City, this includes some police, fire, bikeways and general government facilities, for which the City has determined that a portion of the new facilities costs should be allocated to existing development to fund its fair share. As the City cannot fund these costs through the levy of fees on existing homes, it will need to secure alternative funding sources for this purpose. Some alternative sources that the City could utilize to fund these existing infrastructure deficiencies are revenues from the City's General Fund, future bond issues approved by the City's voters, grants and loans from both state and federal governments, land dedications, and the over sizing of facilities and other contributions beyond existing fee levels made by future development.

## Methodologies Used

One global assumption utilized within the Study for the allocation of costs between existing and new development for all facilities, except for roads, storm drains and parks, relates to the allocation of cost based on service standards. Roads, drainage facilities and parks were treated differently because each involved specific improvements by location that were determined by City staff to be required as a result of new development, as explained in Section V. But for all facilities other than these three, the allocations of costs between existing and new development were based entirely on the existing service level within the City. For example, $100 \%$ of the costs of fire facilities and library facilities (other than the fire training facility, which does not currently exist within the City) were allocated to new development because the levels of service requested by the City Fire Chief and the City Librarian for new development were below the existing service levels within the City. This assignment of all costs to new development makes sense because there is no existing deficiency in current service levels, and new development is paying for fewer facilities than could be justified based on existing services levels. In these cases, there is no reason for existing development to subsidize new development's fair share of future facility costs. As for the fire training facility, its costs were allocated between existing and future development based on their relative Equivalent Dwelling Units, as explained in Section V D. and in Appendix A-5.

In a similar vein, when the level of service being requested for new development by City department heads was above the existing service level for a specific type of facility, the cost of
the new facilities was carefully apportioned between existing and new development in the following manner:

1. New development was assigned $100 \%$ of the cost for a level of service that is equivalent to the existing level of service within the City.
2. The cost of the incremental difference between the new, higher level of service being requested by the City and the existing level of service was then allocated between existing development and new development, based on the relative number of equivalent dwelling units ("EDUs") assigned to existing development and new development.

Tables 5.1 and 5.2 below summarize the various service standards and methodologies used to apportion costs for the respective facilities.

TABLE 5.1
PARAMETERS

| Parameters | Existing | New |
| :--- | :---: | :---: |
| Residents and employees | 37,301 | 23,806 |
| Residents only | 26,998 | 16,825 |
| Park \& Rec and Bikeway EBU's | 9,999 | 6,231 |

TABLE 5.2
SERVICE STANDARDS

2. Based on the rational Runoff Method, $Q=\left.C^{*}\right|^{*} A$. See Appendix $A-2$ for runoff factors (permeability), dwelling unit densities, and calculations

## A. Transportation Facilities

The Circulation Element of the General Plan includes facilities necessary to provide safe and efficient vehicular access throughout the City. In order to meet the transportation demands of new development through 2025, the City updated this list to include additional road widening and other improvements as shown in the Needs List.

1. Nexus Requirement of AB 1600

TABLE 5.3
Transportation Facilities
AB 1600 Nexus Test

| Identify Purpose of Fee | Roads, Traffic Signals and Bridges Facilities |
| :--- | :--- |
| Identify Use of Fee | Realignment, signalization, and widening of roads, and <br> construction of roads |
| Demonstrate how there <br> is a reasonable <br> relationship between the <br> need for the public <br> facility, the use of the <br> fee, and the type of <br> development project on <br> which the fee is <br> imposed | New residential and non-residential development will <br> generate additional residents and employees who will create <br> additional vehicular and non-vehicular traffic. Bridges and <br> interchanges will have to be constructed to meet the <br> increased demand and provide for city-wide circulation. <br> Traffic signals, interchanges, bridges, and roads will have to <br> be installed or improved to direct increased traffic flow east <br> of State Highway 101. Traffic signals, interchanges, and <br> roads will have to be improved or extended to meet the <br> increased demand and provide for circulation west of State <br> Highway 101. Thus there is a relationship between new <br> development and the need for new transportation facilities. <br> Fees collected from new development will be used <br> exclusively for transportation facilities on the Needs List. |

## 2. Apportionment of Transportation Facilities Costs

Roads, traffic signals and bridges will benefit residents and employees by providing safe and efficient vehicular access to properties. Road, traffic signals and bridge fees were calculated for each of the four land use categories based on the number of ("ADTs") generated by each land use. Total average ADTs were calculated by applying these trip rates to the various dwelling unit counts and non-residential square feet identified in the demographics section of this report. The total facilities cost was then divided by the total number of ADTs to establish a uniform cost per ADT. This unit cost was then applied to the various land uses and their respective trip generation rates to determine the proposed fees. Expected revenue from new development was also calculated as a check, insuring that collected fees match the calculated cost responsibility of new development.

The Transportation Facilities are classified into the following three categories; 1) City Wide Facilities, 2) east of Salinas River Facilities, and 3) west of Salinas River Facilities. There are separate fees for the areas East of Highway 101 and West of State Highway 101. All of the transportation facilities were sized to meet the needs of both existing and future residents and employees. In total, $\$ 88,304,770$ out of $\$ 211,254,704$ in transportation facilities costs would be covered by impact fees on new development ( $\$ 437.72$ per ADT east of State

Highway 101 and $\$ 30.40$ per ADT west of State Highway 101. A City-wide component of $\$ 369.45$ per ADT is added to both the east and west components).

Fee amounts to finance the roads, traffic signals, and bridge facilities on the Needs List are presented in Tables 5.4 through 5.5. Details regarding the analysis related to transportation facilities are included in Appendices A-1.1 through A1.4. Table 5.4, presents the total transportation fee for facilities east of State Highway 101 plus the facilities allocated city-wide totaling a composite Transportation fee for new development projected east of State Highway 101. Table 5.5, presents the total transportation fee for facilities west of State Highway 101 plus the facilities allocated city-wide totaling a composite Transportation fee for new development projected east of State Highway 101.

TABLE 5.4
Transportation Facilities/
East of State Highway 101
Composite Fee Derivation Summary

| Land Use Type | Trip Generation Rate per Unit/per Non-Res. $1,000 \mathrm{SF}$ | $\begin{aligned} & \text { Total } \\ & \text { ADTs } \\ & \hline \end{aligned}$ | City-Wide <br> Development <br> Impact Fee per <br> Unit or per Non-Res. $1,000 \mathrm{SF}$ | East of Salinas River Development Impact Fee per Unit or per Non-Res. $1,000 \mathrm{SF}$ | Composite <br> Development <br> Impact Fee per <br> Unit or per Non-Res. $1,000 \mathrm{SF}$ | Composite Cost <br> Financed by Fees |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Single Family | 10 | 34,730 | \$3,694.51 | \$4,377.23 | \$8,071.74 | \$28,033,153 |
| Multi-Family | 8 | 13,264 | \$2,955.61 | \$3,501.79 | \$6,457.39 | \$10,706,353 |
| Commercial | 18 | 32,634 | \$6,650.11 | \$7,879.02 | \$14,529.14 | \$26,341,331 |
| Industrial | 2 | 10,236 | \$4,433.41 | \$5,252.68 | \$9,686.09 | \$8,262,158 |
| Total |  | 90,864 |  |  |  | \$73,342,995 |

Development Impact Fee Justification Study

TABLE 5.5
Transportation Facilities/
West of State Highway 101
Composite Fee Derivation Summary

| Land Use Type | Trip Generation Rate per Unit/per Non-Res. 1,000 SF | $\begin{aligned} & \text { Total } \\ & \text { ADTs } \end{aligned}$ | City-Wide <br> Development <br> Impact Fee per Unit or per Non-Res. 1,000 SF | West of Salinas River Development Impact Fee per Unit or per Non-Res. 1,000 SF | Composite <br> Development <br> Impact Fee <br> per <br> Unit or per <br> Non-Res. <br> 1,000 SF | Composite Cost <br> Financed by Fees |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Single Family | 10 | 2,250 | \$3,694.51 | \$304.02 | \$3,998.53 | \$899,669 |
| Multi-Family | 8 | 9,536 | \$2,955.61 | \$243.22 | \$3,198.82 | \$3,812,993 |
| Commercial | 18 | 17,892 | \$6,650.11 | \$547.24 | \$7,197.35 | \$7,154,166 |
| Industrial | 2 | 7,740 | \$4,433.41 | \$364.83 | \$4,798.23 | \$3,094,858 |
| Total |  | 37,418 |  |  |  | \$14,961,686 |

The total expected revenues from development fees are $\$ 88,304,770$. If development takes place as projected in Appendix B, the fee amounts presented in Tables 5.4 and 5.5 are expected to finance $41.84 \%$ of the transportation facilities on the Needs List.

## B. Drainage Facilities

The Drainage Element includes facilities necessary to ensure proper delivery and collection of drainage throughout the City. In order to meet the necessary drainage facilities demand of new development through 2025, the City identified the need for drainage facilities as shown in the Needs List.

## 1. Nexus Requirement of AB 1600

TABLE 5.6<br>Drainage Facilities West of State Highway 101<br>AB 1600 Nexus Test

| Identify Purpose of Fee | Drainage Facilities. |
| :--- | :--- |
| Identify Use of Fee | Construction of drainage facilities. |
| Demonstrate how there <br> is a reasonable <br> relationship between the <br> need for the public <br> facility, the use of the <br> fee, and the type of <br> development project on <br> which the fee is <br> imposed | New residential and non-residential development will <br> generate additional residents and employees who will <br> increase the demand for drainage services. |
| Existing basins will have to be improved or extended to meet <br> the increased demand to properly collect runoff in the City. <br> Thus there is a relationship between new development and <br> the need for new drainage facilities. Fees collected from new <br> development will be used exclusively for drainage facilities <br> on the Needs List. |  |

## 2. Apportionment of Drainage Element Costs

The City will impose an on-site retention policy for development east of State Highway 101, whereby new development will be conditioned to retain run-off from developed parcels such that any run-off released shall not be greater than that which occurred prior to new development. For that reason, there will be no adverse impact to downstream City and County drainage and flood control facilities, and therefore no drainage impact fee will be levied on new development east of State Highway 101. However, on-site retention is not practical for in-fill parcels west of State Highway 101. Therefore, drainage facilities costs identified in the Needs List will be apportioned to new development west of State Highway 101 as illustrated in Table 5.7.

Different land uses contribute to offsite runoff in proportion to the ratio of impervious ground and the ground area of the land use. A relative runoff methodology using "Rational Method" hydrology was used to apportion drainage facilities costs among the various land uses. The "Rational Method" was used in the form of $\mathrm{Q}=\mathrm{C}$ x I x A where " Q " is runoff in cubic feet per second, " C " is the ratio of impervious ground area to total ground area for a given parcel (a "C" value of 1.00 indicates that due to roofs and paving, every drop of rain that falls on the given parcel finds its way to City streets as runoff), "I" is rainfall intensity over the given parcel, in inches per hour, and "A" is the ground area of the given parcel, in Acres. Since only the relative amount of runoff between parcels and
land uses is needed to allocate costs, the "unit run-off," or run-off per storm intensity $(\mathrm{Q} / \mathrm{I})$ needs to be calculated. Therefore, the unit runoff for each land use and its corresponding acreage can be calculated.

The total facility cost is then divided by the total unit run-off to obtain a uniform cost per unit run-off factor. This factor is then applied to the various land use runoff factors to determine cost per acre of development. Finally, this cost was divided by the various residential densities to determine residential fees, and multiplied by the various floor area ratios ("FARs) for non-residential uses to determine non-residential fees.

Fee amounts to finance drainage facilities on the Needs List are presented in Table 5.7. Details regarding the analysis related to drainage facilities are included in Appendix A-2.

TABLE 5.7
Drainage Facilities West of State Highway 101
Fee Derivation Summary

| Land Use Type | Run-off Factor | $\begin{gathered} \text { Unit } \\ \text { Run-0ff Q/I } \\ \hline \hline \end{gathered}$ | Development Impact Fee per <br> Unit or $1,000 \mathrm{SF}$ | Cost Financed by Fees |
| :---: | :---: | :---: | :---: | :---: |
| Single Family | 0.50 | 19 | \$1,632 | \$367,174 |
| Multi-Family | 0.75 | 50 | \$816 | \$972,604 |
| Commercial | 1.00 | 154 | \$1,124 | \$3,015,724 |
| Industrial | 1.00 | 60 | \$749 | \$1,174,957 |
| Total |  | 282 |  | \$5,530,459 |
| Cost Allocated to Existing Development \& Funded Through Other Sources |  |  |  | \$9,556,319 |
| Total Cost of Drainage Facilities |  |  |  | \$15,086,778 |

If development takes place as projected in Appendix B, the fee amounts presented in Table 5.7 are expected to finance $36.66 \%$ of the drainage facilities on the Needs List.

## C. Bike and Pedestrian Facilities

The Bike and Pedestrian Element includes facilities necessary to ensure construction of bike and pedestrian facilities throughout the City. In order to meet the necessary bike and pedestrian facilities demand of new development through 2025, the City identified the need for bike and pedestrian facilities as shown in the Needs List. Appendix D includes Figures $2 \& 3$ from the City's Bikeway Master Plan, which shows alignments of existing and future bike trails.

1. Nexus Requirement of AB 1600

TABLE 5.8
Bike and Pedestrian Facilities
AB 1600 Nexus Test

| Identify Purpose of Fee | Bike and Pedestrian Facilities |
| :--- | :--- |
| Identify Use of Fee | The construction of bike and pedestrian facilities. |
| Demonstrate how there <br> is a reasonable <br> relationship between <br> the need for the public <br> facility, the use of the <br> fee, and the type of <br> development project on <br> which the fee is <br> imposed | New residential development will generate additional residents <br> who will increase the demand for bike and pedestrian facilities <br> within the City. Bike and pedestrian facilities will need to be <br> constructed to meet this increased demand, thus a reasonable <br> relationship exists between the need for bike and pedestrian <br> facilities and the impact of residential development. Fees <br> collected from new development will be used exclusively for <br> bike and pedestrian facilities identified on the Needs List. |

## 2. Apportionment of Bike and Pedestrian Facilities Costs

## Calculation Methodology

Since the use of bike facilities is generally limited to daytime hours, it is reasonable to assume that a non-working resident has a greater number of available hours for potential use per week than either a working resident or employee. In order to equitably allocate the costs between future residents, availability of use is measured in term of equivalent benefit units or (EBUs) with one (1) EBU representing the potential recreation usage of a single-family residential unit.

Existing and new service standards were determined by dividing the length in miles of bike and pedestrian paths by the EBU's defined above. The existing and new paths are defined by figures 2 and 3 of the Paso Robles Bikeway Master Plan. The lengths of paths were estimated graphically using figures 2 and 3. As shown in Table 5.2, the proposed standard is considerably higher than the existing standard. Therefore, new development will contribute $100 \%$ of the facility cost up to the existing standard of 0.64 miles per 1,000 EBU's, and the service standard over and above the existing 0.64 level will be split between existing and new development in proportion to their EBU's.

## Equivalent Benefit Unit (EBU) Determination

As previously stated, EBUs for bike and pedestrian facilities are a function of the number of hours potentially available for use of the bike and pedestrian facilities. Table 5.9 through 5.11 present the assumptions used to determine the potential usage for a typical week.

TABLE 5.9
Bike and Pedestrian Facilities
Total Hours of Potential Bike and Pedestrian Usage per Week

|  | Potential <br> Recreation <br> Hours <br> Work Day | Number of <br> Work Days <br> per Week | Hours Per <br> Weekend <br> Day | Number of <br> Weekend <br> Days Per <br> Week | Potential <br> Recreation <br> Hours Per <br> Week Per <br> Person |
| :--- | :---: | :---: | :---: | :---: | :---: |
| User of Facilities | 12 | 5 | 12 | 2 | 84 |
| Resident, non-working | 2 | 5 | 12 | 2 | 34 |
| Resident, working |  |  |  |  |  |

Tables 5.9 and 5.10 , present the total potential hours available for recreation use for each residential land use classification (i.e. SFR, MFR). Fee amounts for bike and pedestrian facilities were calculated for residential land uses as detailed in Appendix A-3.

TABLE 5.10
Bike and Pedestrian Facilities
Total Potential Recreation Hours per Week Single Family Residential

|  |  |  | Potential <br> Recreation |
| :---: | :---: | :---: | :---: |
| Type Of Resident | Number Per Single <br> Family Household | Potential Recreation <br> Hours/Week per <br> Person | Hours/Week per <br> Single Family <br> Household |
| Resident, non-working | 1.59 | 84 | 134 |
| Resident, working | 1.11 | 34 | 38 |
| Total | $\mathbf{2 . 7 0}$ | $\mathbf{1 7 1}$ |  |

${ }^{2}$ Average household sizes derived from City of Paso Robles General Plan (2003).

TABLE 5.11
Bike and Pedestrian Facilities
Total Potential Recreation Hours per Week
Multi-Family

| Type Of Resident | Number Per <br> Apartment <br> Household ${ }^{3}$ | Potential Recreation <br> Hours/Week per <br> Person | Potential <br> Recreation <br> Hours/Week per <br> Multi-Family <br> Household |
| :---: | :---: | :---: | :---: |
| Resident, non-working | 1.41 | 84 | 119 |
| Resident, working | .99 | 34 | 34 |
| Total | $\mathbf{2 . 4 0}$ | $\mathbf{1 5 2}$ |  |

## Fee Amounts

Table 5.12 presents a summary of the derivation of equivalent benefit units ("EBUs"), fee amounts and costs to be financed by fees for bike and pedestrian facilities. Appendix A-3 contains the fee derivation worksheet for bike and pedestrian facility improvements (summarized in Table 5.12).

TABLE 5.12
Bike and Pedestrian Facility Improvements Fee Derivation Summary

|  | Potential <br> Recreation <br> Hour per <br> Land Use <br> Type | Unit <br> Unit | EBUs per <br> Unit | Number of <br> New Units | Development <br> Impact Fee <br> Per Unit |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Single Family | 171 | 1.00 | 3,698 | Cost <br> Financed by <br> Fees |  |
| Multi-Family | 152 | 0.89 | 2,850 | $\$ 469$ | $\$ 1,735,402$ |
| Total | $\mathbf{3 2 3}$ |  |  |  | $\$ 1,056,613$ |

If development takes place as projected in Appendix B, the fee amounts presented in Table 5.12 are expected to finance $51.94 \%$ of the bike and pedestrian facility improvements on the Needs List.

## D. Public Safety Facilities

The Public Safety Element includes those facilities used by the City to protect life and property. In order to serve new development through 2025, the City identified the need for one new fire station. The fire station is needed to serve new development exclusively and will be funded $100 \%$ by new development. Additionally, there is a need for patrol/detective/specialty vehicles, officer equipment, computers and communication equipment and multi-channel equipment, fire fighter equipment, and one fire ladder truck which will be sized to serve projected new development only. In addition, a 7,500 square foot fire training facility has been identified and has been sized to serve projected new and existing development, as there is no existing fire training facility within the City. New development will not be charged a fee for a police station or sub-station because the existing facility was deemed to have sufficient capacity to serve all existing and new development.

Fire fee amounts for this element were calculated for both residential and non-residential land uses as detailed in Appendix A-5. Each of the land use categories (Single Family, Multi-Family, Commercial, and Industrial) is assigned an EDU factor derived from (i) the number of persons per household (for residential units) or the number of employees per 1,000 Square Feet of nonresidential development.

## 1. Nexus Requirement of AB 1600

## TABLE 5.13

## Public Safety Facilities AB 1600 Nexus Test

| Identify Purpose of Fee | Police and Fire Facilities |
| :--- | :--- |
| Identify Use of Fee | Construction and acquisition of public safety facilities and <br> equipment including fire stations, vehicles, and equipment. |
| Demonstrate how there is <br> a reasonable relationship <br> between the need for the <br> public facility, the use of <br> the fee, and the type of <br> development project on <br> which the fee is imposed | New residential and non-residential development will generate <br> additional residents and employees who will require additional <br> service calls increasing the need for trained police and fire <br> personnel. Buildings and vehicles used to provide these services <br> will have to be expanded, constructed or purchased to meet this <br> increased demand. Thus a reasonable relationship exists between <br> the need for public safety facilities and the impact of residential <br> and non-residential development. Fees collected from new <br> development will be used exclusively for public safety purposes, <br> as identified on the Needs List. |

## 2. Apportionment of Public Safety Facilities Costs

## Calculation Methodology

Fee amounts for this element were calculated for both residential and nonresidential land uses as detailed in Appendices A-4, and A-5. Police fees were derived based on the number of calls for police services generated by each of the land use categories (Single Family, Multi-Family, Commercial, and Industrial) during the 2003-2004 calendar year. Since these calls for service by land use are an average, they were used to project number of additional calls that could be expected by multiplying the calls per residential unit or per 1,000 square feet for non-residential development by the number of anticipated new residential dwelling units or non-residential building square footage. As an example, the data collected indicates that on average a Single-Family unit will generate on average per dwelling unit just over 1.40 calls per year, which would generate a total number of 5,170 calls based on development assumptions outlined in Appendix B.

## Fee Amounts

Tables 5.14 and 5.15 present a summary of the derivation of EDUs, fee amounts and the costs financed by fees for police and fire facilities on the Needs List. Calculation details are presented in Appendices A-4 and A-5.

TABLE 5.14
Police Facilities
Fee Derivation Summary

| Land Use Type | Calls per Unit/per 1,000 NonRes. SF | Total Calls | Percent of Total | Development Impact Fee per Unit or per 1,000 Non-Res. SF | Cost Financed by Fees |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Single Family | 1.40 | 5,170 | 31\% | \$62 | \$227,823 |
| Multi-Family | 1.65 | 4,690 | 28\% | \$73 | \$206,934 |
| Commercial | 2.11 | 5,920 | 36\% | \$93 | \$260,632 |
| Industrial | 0.52 | 780 | 5\% | \$23 | \$34,278 |
| Total |  | 16,560 | 100\% |  | \$729,667 |

Based on the development projections in Appendix B, the fee amounts presented in Table 5.14 are expected to finance $95.76 \%$ of the police facilities on the Needs List.

TABLE 5.15
Fire Facilities
Fee Derivation Summary

| Land Use Type | Residents/ <br> Employees per <br> Unit or per 1,000 NonRes. SF | EDUs per Unit or per 1,000 Non- Res. SF | $\begin{gathered} \text { Number of } \\ \text { Future } \\ \text { EDUs } \\ \hline \hline \end{gathered}$ | $\begin{gathered} \hline \text { Development } \\ \text { Impact Fee } \\ \text { per } \\ \text { Unit or per } \\ 1,000 \text { Non- } \\ \text { Res. SF } \\ \hline \hline \end{gathered}$ | Cost Financed by Fees |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Single Family | 2.70 | 1.00 | 3,698 | \$750 | \$2,772,260 |
| Multi-Family | 2.40 | 0.89 | 2,533 | \$666 | \$1,899,151 |
| Commercial | 1.93 | 0.71 | 2,003 | \$536 | \$1,504,191 |
| Industrial | 1.05 | 0.39 | 582 | \$292 | \$436,721 |
| Total |  |  | 8,817 |  | \$6,612,323 |
| Cost Allocated to Existing Development \& Funded Through Other Sources |  |  |  |  | \$3,146,834 |
| Total Cost of Fire Facilities |  |  |  |  | \$9,759,157 |

Based on the development projections in Appendix B, the fee amounts presented in Table 5.15 are expected to finance $65.65 \%$ of the fire facilities on the Needs List. The remaining $34.35 \%$ of the fire facilities will be funded through other sources on behalf of existing development.

## E. General Government Facilities

The Government Government Facilities includes those facilities used by the City to provide basic governmental services and public facilities maintenance services, exclusive of public safety services. In order to serve future development through 2025, the City identified the need for new public works and government facilities. The City Hall on the Needs List is a new facility that will replace the existing City Hall. The City has also identified a need for a public use facility (e.g., community center), performing arts center, 300 space parking structure and replacement of the City Yard.

1. Nexus Requirement of AB 1600

TABLE 5.16
General Government Facilities
AB 1600 Nexus Test

| Identify Purpose of Fee | General Government Facilities |
| :--- | :--- |
| Identify Use of Fee | Acquisition and construction of facilities used to provide general <br> government and public maintenance services of City facilities. |
| Demonstrate how there <br> is a reasonable <br> relationship between <br> the need for the public <br> facility, the use of the <br> fee, and the type of <br> development project on <br> which the fee is | New residential and non-residential development in the City will <br> generate additional residents and employees who will increase <br> the demand for City services including public works and general <br> government functions. Population and growth has a direct <br> impact on the need for government services and facilities, thus a <br> reasonable relationship exists between new development and the <br> public works/general government facilities, which will have to <br> be acquired to meet the increased demand. Fees collected from <br> new development will be used exclusively for General <br> Government Facilities on the Needs List. |

## 2. Apportionment of General Government Facilities Costs

## Calculation Methodology

Fee amounts for this element were calculated for both residential and nonresidential land uses as detailed in Appendix A-6. Each land use classification (i.e. SFR, MFR, C and I) was assigned an EDU factor derived from the number of persons per household (for residential units) or from the number of employees per acre of non-residential development as presented in Table 5.17.

## Fee Amounts

Table 5.17 represents a summary of the derivation of EDUs, fee amounts and the costs financed by fees for the General Government Facilities. A total of $\$ 43,260,329$ is needed to fund new development's share of a new City Hall, Public Use Facility (e.g., a community center), Performing Arts Center, and replacement of the City Yard, and will be funded through other sources. The details of the fee calculation are presented in Appendix A-6.

TABLE 5.17
General Government Facilities
Fee Derivation Summary

|  | Residents/ <br> Employees <br> per <br> Unit or per <br> Non-Res. <br> $\mathbf{1 , 0 0 0 ~ S F ~}$ | EDUs <br> per <br> Unit or <br> Acre | Number of <br> Future EDUs | Development <br> Impact Fee <br> per <br> Unit or per <br> Non-Res. <br> 1,000 SF | Cost <br> Financed <br> by Fees |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Single Family | 2.70 | 1.00 | 3,698 | $\$ 4,905$ | $\$ 18,137,178$ |
| Multi-Family | 2.40 | 0.89 | 2,533 | $\$ 4,360$ | $\$ 12,424,964$ |
| Commercial | 1.93 | 0.71 | 2,003 | $\$ 3,506$ | $\$ 9,840,990$ |
| Industrial | 1.05 | 0.39 | 582 | $\$ 1,907$ | $\$ 2,857,197$ |
| Total |  |  | $\$ 43,260,329$ |  |  |
| Cost Allocated to Existing Development \& Funded Through Other Sources | $\$ 34,754,201$ |  |  |  |  |

Based on the development projections in Appendix B, the fee amounts presented in Table 5.17 will finance $55.15 \%$ of the costs of the general government facilities identified on the Needs List. The remaining $44.85 \%$ of the costs of facilities will be funded through other sources on behalf of existing development.

## F. Park and Recreation Facilities

Included in the Park and Recreation Facilities are facilities used by City residents for recreational purposes. The Needs List for this element includes 118 acres for new parks and open space, as well as new park facilities including an aquatic facility and a public art to be identified via a separate art ordinance.

Parks and recreation improvements have been divided into two groups. The first group consists solely of the new aquatic facility. As there is no existing facility, and therefore the existing level of service is zero, the new aquatic facility costs will be shared between existing and new development in proportion to the relative number of existing and future residents in the City. New development is assigned $38.39 \%$ of this cost, as shown in Appendix A-7.

The second group of parks and recreational facilities are assigned $100 \%$ to new development, based on the General Plan's policy that 7.0 acres of park development be provided for every 1,000 new residents. As demonstrated in Appendix A-7, the additional 118 new acres of parks represents a 7.0 acre per 1,000 capita standard, consistent with this General Plan policy. In fact,
the assignment of both passive and active improvements over the four new park sites and the corresponding acreage required was determined by City staff through the direct application of the 7.0 acre policy. It is important to note that two of the four parks represent expansions of previous City park acquisitions, resulting in zero acquisition costs for those parks being passed on to new development. New development is therefore only actually paying for the acquisition of 4.39 acres per 1,000 new residents.

Four new park facilities are proposed in addition to the new aquatics facility. Centennial Park, Sherwood Park, Salinas Corridor and Montebello Park represent a mix and match of active and passive park usage, of new land acquisition, and expansion of City currently owned park acquisitions. See the table below for specific park data:

TABLE 5.18

## PARK DATA

|  | Centennial Park | Sherwood Park | Salinas Corridor | Montebello Park | Totals |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Type of Park | passive | active | passive | active |  |
| Size (acres) | 16 | 28 | 71 | 3 | 118 |
| Land Acquisition Cost | $\$ 0$ | $\$ 0$ | $\$ 9,700,000$ | $\$ 750,000$ | $\$ 10,450,000$ |
| Acquisition Cost per Acre | $\$ 0$ | $\$ 0$ | $\$ 136,620$ | $\$ 250,000$ | $\$ 386,620$ |
| Park Improvement Cost | $\$ 1,000,000$ | $\$ 10,000,000$ | $\$ 497,370$ | $\$ 4,250,000$ | $\$ 15,747,370$ |
| Improvement Cost Per Acre | $\$ 62,500$ | $\$ 357,143$ | $\$ 7,005$ | $\$ 1,416,667$ | $\$ 1,843,315$ |
| Total Cost | $\$ 1,000,000$ | $\$ 10,000,000$ | $\$ 10,197,370$ | $\$ 5,000,000$ | $\$ 26,197,370$ |
| Total Cost per Acre | $\$ 62,500$ | $\$ 357,143$ | $\$ 143,625$ | $\$ 1,666,667$ | $\$ 222,012$ |

Land acquisition costs for Salinas Corridor and Montebello Park are dependent on the real estate market at the time of acquisition. Location, demand for land, encumbrances, comparable acquisitions, and construction costs are a few of the many variables that play into appraisals and negotiations. Each park has its own location and improvement requirements. For instance, Centennial Park is an expansion of existing City owned park land and will have passive uses such as paths and open space. It is reasonable that the total cost per acre would be the lower of the four parks. However, Montebello Park, though only 3 acres, will need to be acquired in an area of higher demand for land, and the improvements will be active in nature, such as lighted sports fields, community structures and parking facilities, all contributing to a higher cost per acre of the four parks.

Acquisition costs and improvement cost were provided by City staff. City staff and the City Council are sensitive to the rising cost of both land acquisition and construction costs, supported by recent and ongoing right of way negotiations by the City, as well as construction inflation indices such as the Engineering News Record.

1. Nexus Requirement of AB 1600

TABLE 5.19
Park and Recreation Element
AB 1600 Nexus Test

| Identify Purpose of Fee | Park and Open Space Facilities |
| :--- | :--- |
| Identify Use of Fee | The construction and acquisition of parkland, open space, and <br> aquatic facility. |
| Demonstrate how there <br> is a reasonable <br> relationship between <br> the need for the public <br> facility, the use of the <br> fee, and the type of <br> development project on <br> which the fee is | New rential development will generate additional residents <br> and who will increase the demand for active and passive park <br> and recreation facilities within the City. Land will have to be <br> purchased and improved to meet this increased demand, thus a <br> reasonable relationship exists between the need for park and <br> open space facilities and the impact of residential development. <br> Fees collected from new development will be used exclusively <br> for park and open space facilities identified on the Needs List. |

## 2. Apportionment of Park and Recreation Facilities Costs

## Calculation Methodology

Since the use of park facilities is generally limited to daytime hours, it is reasonable to assume that a non-working resident has a greater number of available hours for potential use per week than either a working resident or employee. In order to equitably allocate the costs between future residents, availability of use is measured in term of equivalent benefit units or (EBUs) with one (1) EBU representing the potential recreation usage of a single-family residential unit.

## Equivalent Benefit Unit (EBU) Determination

As previously stated, EBUs for park and open space facilities are a function of the number of hours potentially available for use of the park facilities. Tables 5.19 through 5.20 present the assumptions used to determine the potential usage for a typical week.

TABLE 5.20
Park and Recreation Facilities
Total Hours of Potential Parks Usage per Week

|  | Potential <br> Recreation <br> Hours <br> Work Day | Number of <br> Work Days <br> per Week | Hours Per <br> Weekend <br> Day | Number of <br> Weekend <br> Days Per <br> Week | Potential <br> Recreation <br> Hours Per <br> Week Per <br> Person |
| :--- | :---: | :---: | :---: | :---: | :---: |
| User of Facilities | 12 | 5 | 12 | 2 | 84 |
| Resident, non-working | 2 | 5 | 12 | 2 | 34 |
| Resident, working |  |  |  |  |  |

Tables 5.20 and 5.21, present the total potential hours available for recreation use for each residential land use classification (i.e. SFR, MFR). Fee amounts for park facilities were calculated for residential land uses as detailed in Appendix A-7.

TABLE 5.21
Park and Recreation Facilities
Total Potential Recreation Hours per Week Single Family Residential

|  |  |  | Potential <br> Recreation |
| :---: | :---: | :---: | :---: |
| Type Of Resident | Number Per Single <br> Family Household | Potential Recreation <br> Hours/Week per <br> Person | Hours/Week per <br> Single Family <br> Household |
| Resident, non-working | 1.59 | 84 | 134 |
| Resident, working | 1.11 | 34 | 38 |
| Total | $\mathbf{2 . 7 0}$ |  | $\mathbf{1 7 1}$ |

${ }^{3}$ Average household sizes derived from the California Department of Finance (2004).

TABLE 5.22
Park and Recreation Facilities Total Potential Recreation Hours per Week

Multi-Family

|  | Number Per <br> Apartment <br> Household $^{3}$ | Potential Recreation <br> Hours/Week per <br> Person | Potential <br> Recreation <br> Hours/Week per <br> Apartment <br> Household |
| :---: | :---: | :---: | :---: |
| Resident, non-working | 1.41 | 84 | 119 |
| Resident, working | 0.99 | 34 | 34 |
| Total | $\mathbf{2 . 4 0}$ | $\mathbf{1 5 2}$ |  |

## Fee Amounts

Table 5.22 presents a summary of the derivation of equivalent benefit units ("EBUs"), fee amounts and costs to be financed by fees for park and recreation facilities. Appendix A-7 contains the fee derivation worksheet for park and recreation facilities (summarized in Table 5.23).

TABLE 5.23
Park and Recreation Facility Improvements Fee Derivation Summary

|  | Potential <br> Recreation <br> Hour per <br> Week per <br> Unit | EBUs per <br> Unit | Number of <br> New EBUs | Development <br> Impact Fee <br> Per Unit | Cost <br> Financed by <br> Fees |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Single Family | 171 | 1.00 | 3,698 | $\$ 4,895$ | $\$ 18,102,421$ |  |  |
| Multi-Family | 152 | 0.89 | 2,850 | $\$ 4,351$ | $\$ 12,401,153$ |  |  |
| Total | $\mathbf{3 2 3}$ |  |  |  | $\mathbf{\$ 3 0 , 5 0 3 , 5 7 4}$ |  |  |
| Cost Allocated to Existing Development \& Funded Through Other Sources |  |  |  |  |  |  |  |
| Total Cost of Park and Recreation Facilities |  |  |  |  |  |  | $\mathbf{\$ 3 7 , 7 6 1 , 3 6 0}$ |

If development takes place as projected in Appendix B, the fee amounts presented in Table 5.23 are expected to finance $80.78 \%$ of the park and recreation facilities on the Needs List.

## G. Library Element

The Fee Study includes a component for remodeling the existing library, acquiring library books, and constructing a study center.

1. Nexus Requirement of $\mathbf{A B} 1600$

TABLE 5.24
Library Amenities
AB 1600 Nexus Test

| Identify Purpose of Fee | Library Amenities |
| :--- | :--- |
| Identify Use of Fee | Remodeling of existing library, acquisition of books, and <br> construction of a library study center |
| Demonstrate how there <br> is a reasonable <br> relationship between the <br> need for the public <br> facility, the use of the <br> fee, and the type of <br> development project on <br> which the fee is imposed | New residential development will generate additional <br> residents who will become library patrons that will demand <br> increased library services, remodeling of the library and <br> addition of a library study center. Collections will have <br> expanded and additional volumes acquired to meet this <br> increased demand. Fees collected from new development <br> will be used for the remodeling of the existing library, <br> acquisition of books, and construction of a library study <br> center |

## 2. Apportionment of Library Costs

## Calculation Methodology

Fee amounts for this element were calculated for residential land uses as detailed in Appendix A-8. Each of the land use categories (Single Family and MultiFamily) is assigned an EDU factor derived from the number of persons per household as presented in Table 5.24.

The existing service standard computes to 1,024 square feet per 1,000 residents, which is greater than the proposed standard of 785 square feet per 1,000 new residents. Therefore, new library facility costs will be apportioned $100 \%$ to new development.

TABLE 5.25
LIBRARY ELEMENT
Fee Derivation Summary

| Land Use <br> Type | Residents <br> per <br> Unit | EDUs <br> per <br> Unit | Number of <br> Future <br> EDUs | Development <br> Impact Fee <br> per Unit | Cost <br> Financed by <br> Fees |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Single Family | 2.70 | 1.00 | 3,698 | $\$ 948$ | $\$ 3,504,862$ |
| Multi-Family | 2.40 | 0.89 | 2,533 | $\$ 844$ | $\$ 2,136,630$ |
| Total |  |  | $\mathbf{6 , 2 3 1}$ |  | $\$ 5,641,492$ |

Based on the development projections in Appendix B, the fee amounts presented in Table 5.25 are expected to finance $100 \%$ of the library facilities on the Needs List.

## VI. SUMMARY OF FEES

The total fee amounts to finance new development's share of the costs of facilities in the Needs Lists are summarized in Table 6.

TABLE 6
Development Impact Fee Summary

| Facility | Residential |  | Non-Residential |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Single Family (\$ per unit) | Multi-Family <br> (\$ per unit) | Commercial ( $\$$ per 1,000 SF) | Industrial <br> (\$ per $1,000 \mathrm{SF}$ ) |
| A. Transportation Facilities |  |  |  |  |
| East of State Highway 101 Composite Fee | \$8,072 | \$6,457 | \$14,529 | \$9,686 |
| West of State Highway 101 Composite Fee | \$3,999 | \$3,199 | \$7,197 | \$4,798 |
| B. Drainage Facilities - West of Highway 101 | \$1,632 | \$816 | \$1,124 | \$749 |
| C. Bike and Pedestrian Path Facilities | \$469 | \$417 | NA | NA |
| D. Public Safety Facilities |  |  |  |  |
| Police | \$61 | \$72 | \$92 | \$23 |
| Fire | \$726 | \$646 | \$519 | \$282 |
| Subtotal Public Safety Facilities | \$787 | \$718 | \$611 | \$305 |
| E. General Government Services Facilities | \$4,878 | \$4,336 | \$3,487 | \$1,897 |
| F. Park and Recreation Facilities | \$4,895 | \$4,351 | NA | NA |
| G. Library Facilities | \$948 | \$844 | NA | NA |
| East of State Highway 101 Total Fees | \$20,049 | \$17,123 | \$18,627 | \$11,888 |
| West of State Highway 101 Total Fees | \$17,608 | \$14,681 | \$12,419 | \$7,749 |

## Appendix A

## Fee Derivation Worksheets

## APPENDIX A-1.1 <br> City of Paso Robles <br> Transportation Composite Fees

I. Composite Fees for New Development East of State Highway 101

|  |  |  |  |
| :--- | :---: | :---: | :---: |
| Land Use Type | East of Salinas River <br> New Development Fees | City-Wide Fees | Composite Fees |
| Single Family Residential | $\$ 4,377.23$ | $\$ 3,694.51$ | $\$ 8,071.74$ |
| Multi Family Residential | $\$ 3,501.79$ | $\$ 2,955.61$ | $\$ 6,457.39$ |
| Commercial | $\$ 7,879.02$ | $\$ 6,650.11$ | $\$ 14,529.14$ |
| Industrial | $\$ 5,252.68$ | $\$ 4,433.41$ | $\$ 9,686.09$ |

## II. Composite Fees for New Development West of State Highway 101

|  |  |  |  |
| :--- | :---: | :---: | :---: |
| Land Use Type | West of Salinas River <br> New Development Fees | City-Wide Fees | Composite Fees |
| Single Family Residential | $\$ 304.02$ | $\$ 3,694.51$ | $\$ 3,998.53$ |
| Multi Family Residential | $\$ 243.22$ | $\$ 2,955.61$ | $\$ 3,198.82$ |
| Commercial | $\$ 547.24$ | $\$ 6,650.11$ | $\$ 7,197.35$ |
| Industrial | $\$ 364.83$ | $\$ 4,433.41$ | $\$ 4,798.23$ |

APPENDIX A-1.2
City of Paso Robles
Transportation Analysis
City-Wide Shared Facilities
I. Existing EDU Calculation

| Land Use Type | Trip Generation Rate per Unit/ Per Non -Res. 1,000 S.F. | Number of Units /Non-Res. SF | Total ADTs |
| :---: | :---: | :---: | :---: |
| Single Family Residential | 10 | 6,210 | 62,100 |
| Multi Family Residential | 8 | 4,263 | 34,104 |
| Commercial | 18 | 4,170,000 | 75,060 |
| Industrial | 12 | 2,161,940 | 25,943 |
| Total |  |  | 197,207 |

II. Future EDU Calculation

|  | Trip Generation <br> Rate per Unit/ Per <br> Non -Res. 1,000 <br> S.F. | Number of Units <br> /Non-Res. SF | Total |
| :--- | :---: | :---: | :---: |
| Land Use Type | 10 | 3,698 | ADTs |
| Single Family Residential | 8 | 2,850 | 36,980 |
| Multi Family Residential | 18 | 22,800 |  |
| Commercial | 12 | $1,498,000$ | 50,526 |
| Industrial |  |  | 17,976 |
| Total |  | $\mathbf{1 2 8 , 2 8 2}$ |  |

III. Proposed Facilities Cost

| Facility | Facility <br> Cost |
| :---: | ---: |
| Roadway Facilities Cost | $\$ 120,252,272$ |
| Total Facilities Cost | $\mathbf{\$ 1 2 0 , 2 5 2 , 2 7 2}$ |

IV. Allocation of Facilties to Existing and New Development (based on total ADTs)

| Facility | Total <br> Number of ADTs | Percentage of <br> Cost Allocated | Facility <br> Cost |
| :--- | :---: | :---: | ---: |
| Existing Development | 197,207 | $60.59 \%$ | $\$ 72,858,386$ |
| New Development | 128,282 | $39.41 \%$ | $\$ 47,393,886$ |
| Total Facilities Cost | 325,489 | $100 \%$ | $\$ 120, \mathbf{2 5 2 , 2 7 2}$ |

V. Allocation of Facilities to New Development (based on New EDUs)

|  | Facility Cost <br> Total |  |  |
| :--- | :---: | :---: | ---: |
| Facility | Allocated to | Cost Per |  |
| Road Facilities Cost | 128,282 | $\$ 47,393,886$ | $\$ 369.45$ |
| Total Facilities Cost | 128,282 |  | $\$ 369.45$ |

VI. Developer Fees and Cost Financed by Fees per Unit/per 1,000 Non-Res. SF

| Land Use Type | Trip Generation Rate per Unit/ per Non-Res. 1,000 SF | Fee per Unit/ per Non-Res. 1,000 SF | Cost Financed by Fees |
| :---: | :---: | :---: | :---: |
| Single Family Residential | 10 | \$3,694.51 | \$13,662,290 |
| Multi Family Residential | 8 | \$2,955.61 | \$8,423,478 |
| Commercial | 18 | \$6,650.11 | \$18,666,871 |
| Industrial | 12 | \$4,433.41 | \$6,641,247 |
| Total Allocated to New Development |  |  | \$47,393,886 |
| Total Allocated to Existing Development |  |  | \$72,858,386 |
| Total Facilities Costs |  |  | \$120,252,272 |

[1] Assumes primary trips at $45 \%$ of trip generation rate of 40 per 1,000 s.f. No allowance for diverted trips or pass-by.
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> APPENDIX A-1.3
> City of Paso Robles
> Transportation Analysis

Facilities Allocated to New Development East of Salinas River

## I. Existing EDU Calculation

| Land Use Type | Trip Generation Rate Per Unit/ Per Non-Res. 1,000 SF | Number of Units/ Non-Residential S.F. | Total ADTs |
| :---: | :---: | :---: | :---: |
| Single Family Residential | 10 | 5,448 | 54,480 |
| Multi Family Residential | 8 | 1,847 | 14,776 |
| Commercial | 18 | 1,217,750 | 21,920 |
| Industrial | 12 | 1,601,250 | 19,215 |
| Total |  |  | 110,391 |

## II. Future EDU Calculation

|  | Trip Generation <br> Rate Per Unit/ <br> Per Non-Res. 1,000 | SF | Number of Units/ <br> Non-Residential <br> S.F. |
| :--- | :---: | :---: | :---: | | Total |
| :---: |
| Land Use Type |

III. Proposed Facilities Cost

| Facility | Facility |
| :--- | ---: |
| Cost |  |
| Roadway Facilities Cost | $\$ 88,093,800$ |
| Total Facilities Cost | $\$ 88,093,800$ |

IV. Allocation of Facilties to Existing and New Development (based on total ADTs)

| Facility | Total <br> Number of ADTs | Percentage of <br> Cost Allocated | Facility <br> Cost |
| :--- | :---: | :---: | ---: |
| Existing Development | 110,391 | $54.85 \%$ | $\$ 48,320,503$ |
| New Development | 90,864 | $45.15 \%$ | $\$ 39,773,297$ |
| Total Facilities Cost | 201,255 | $100 \%$ | $\$ 88,093,800$ |

VI. Allocation of Facilities to New Development (based on New EDUs)

|  | Facility Cost |  |  |
| :--- | :---: | :---: | ---: |
| Facility | Total | Allocated to | Cost Per |
| Road Facilities Cost | Number of ADTs | New Development | ADT |
| Total Facilities Cost | 90,864 | $\$ 39,773,297$ | $\$ 437.72$ |

VII. Developer Fees and Cost Financed by Fees per Unit/per Non-Res. 1,000 SF

|  | Trip Generation Rate <br> per Unit/ <br> per Non-Res. $\mathbf{1 , 0 0 0} \mathbf{~ S F}$ | Fee per Unit/ <br> per Non-Res. <br> $\mathbf{1 , 0 0 0 ~ S F ~}$ | Cost Financed <br> by Fees |
| :--- | :---: | ---: | ---: |
| Land Use Type | 10 | $\$ 4,377.23$ | $\$ 15,202,133$ |
| Single Family Residential | 8 | $\$ 3,501.79$ | $\$ 5,805,963$ |
| Multi Family Residential | 18 | $\$ 7,879.02$ | $\$ 14,284,665$ |
| Commercial | 12 | $\$ 5,252.68$ | $\$ 4,480,537$ |
| Industrial |  |  | $\$ 39,773,297$ |
| Total Allocated to New Development |  |  | $\$ 48, \mathbf{3 2 0 , 5 0 3}$ |
| Total Allocated to Existing Development |  | $\$ 88, \mathbf{0 9 3 , 8 0 0}$ |  |
| Total Facilities Costs |  |  |  |

[1] Assumes primary trips at $45 \%$ of trip generation rate of 40 per $1,000 \mathrm{sf}$. No allowance for diverted trips or pass-by.

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APPENDIX A-1.4
City of Paso Robles
Transportation Analysis
Facilities Allocated to New Development West of Salinas River

## I. Existing EDU Calculation

$\left.\begin{array}{|lccc|}\hline & \begin{array}{c}\text { Trip Generation } \\ \text { Rate Per Unit/ }\end{array} & \begin{array}{c}\text { Number of Units/ } \\ \text { Non-Residential }\end{array} & \text { Total } \\ \text { Per 1,000 SF }\end{array}\right]$

## II. Future EDU Calculation

| Land Use Type | Trip Generation Rate Per Unit/ Per 1,000 SF | Number of Units/ Non-Residential S.F. | Total ADTs |
| :---: | :---: | :---: | :---: |
| Single Family Residential | 10 | 225 | 2,250 |
| Multi Family Residential | 8 | 1,192 | 9,536 |
| Commercial | 18 | 994,000 | 17,892 |
| Industrial | 12 | 645,000 | 7,740 |
| Total |  |  | 37,418 |

III. Proposed Facilities Cost

| Facility | Facility <br> Cost |
| :---: | ---: |
| Roadway Facilities Cost | $\$ 3,777,000$ |
| Total Facilities Cost | $\$ 3,777,000$ |

IV. Allocation of Facilties to Existing and New Development (based on total ADTs)

| Facility | Total <br> Number of ADTs | Percentage of <br> Cost Allocated | Facility <br> Cost |
| :--- | :---: | :---: | ---: |
| Existing Development | 86,817 | $69.88 \%$ | $\$ 2,639,414$ |
| New Development | 37,418 | $30.12 \%$ | $\$ 1,137,586$ |
| Total Facilities Cost | 124,235 | $100 \%$ | $\$ 3,777,000$ |

## V. Allocation of Facilities to New Development (based on New EDUs)

|  | Facility Cost |  |  |
| :--- | :---: | :---: | ---: |
| Facility | Total <br> Allocated to | Cost Per |  |
| Road Facilities Cost | 37,418 | $\$ 1,137,586$ | $\$ 30.40$ |
| Total Facilities Cost | 37,418 |  | $\$ 30.40$ |

VII. Developer Fees and Cost Financed by Fees per Unit/per Non-Res. 1,000 SF

|  | Trip Generation <br> Rate per Unit/ <br> per 1,000 SF | Fee per Unit/ <br> per 1,000 SF | Cost <br> Financed by <br> Fees |
| :--- | :---: | :---: | ---: |
| Land Use Type | 10 | $\$ 304.02$ | $\$ 68,405$ |
| Single Family Residential | 8 | $\$ 243.22$ | $\$ 289,915$ |
| Multi Family Residential | 18 | $\$ 547.24$ | $\$ 543,955$ |
| Commercial | 12 | $\$ 364.83$ | $\$ 235,312$ |
| Industrial |  |  | $\$ 1,137,586$ |
| Total Allocated to New Development |  | $\$ 2,639,414$ |  |
| Total Allocated to Existing Development |  | $\$ 3,777,000$ |  |
| Total Facilities Costs |  |  |  |

[1] Assumes primary trips at $45 \%$ of trip generation rate 40 per 1,000 s.f. No allowance for diverted trips or pass-by.
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City of Paso Robles
Drainage Calculation
Facilities Allocated to New Development West of Salinas River

## I. Existing Runoff Rate Coefficient Calculation

|  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Land Use Type | Run-off Factor | Unit <br> Runoff <br> Units | Density <br> (DU per Acre) | Acres |

## II. Future Runoff Rate Coefficient Calculation

|  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Land Use Type | Run-off Factor | Unit <br> Runoff <br> Units | Density <br> (DU per Acre) | Acres |

III. Proposed Facilities Cost

|  | Facility |
| :---: | ---: |
| Facility | Cost |
| Drainage Facilities Cost | $\$ 15,086,778$ |
| Total Facilities Cost | $\$ 15,086,778$ |

IV. Allocation of Facilties to Existing and New Development (based on total ADTs)

| Facility | Total <br> Runoff | Percentage of <br> Cost Allocated | Facility <br> Cost |  |
| :--- | :---: | :---: | ---: | ---: |
| Existing Development | 488 | $63.34 \%$ | $\$ 9,556,319$ |  |
| New Development | 282 | $36.66 \%$ | $\$ 5,530,459$ |  |
| Total Facilities Cost |  | 770 | $100 \%$ | $\$ 15,086,778$ |

V. Allocation of Facilities to New Development (based on New EDUs)

| Facility | Facility Cost |  |  |
| :---: | :---: | :---: | :---: |
|  | Total Runoff | Allocated to New Development | Cost Per Unit Runoff |
| Drainage Facilities Cost | 282 | \$5,530,459 | \$19,582.62 |
| Total Facilities Cost | 282 |  | \$19,582.62 |

VI. Developer Fees and Cost Financed by Fees per Unit/per 1,000 SF Non-Res.

|  |  | Fee per Unit/ | Cost Financed by |
| :--- | :---: | :---: | ---: |
| Land Use Type | Runoff Factor | per 1,000 SF | Fees |
| Single Family Residential | 0.50 | $\$ 1,631.89$ | $\$ 367,174$ |
| Multi Family Residential | 0.75 | $\$ 815.94$ | $\$ 972,604$ |
| Commercial | 1.00 | $\$ 1,123.89$ | $\$ 3,015,724$ |
| Industrial | 1.00 | $\$ 749.26$ | $\$ 1,174,957$ |
| Total Allocated to New Development |  |  | $\$ 5,530,459$ |
| Total Allocated to Existing Development |  | $\$ 9,556, \mathbf{3 1 9}$ |  |
| Total Facilities Costs |  | $\mathbf{\$ 1 5 , 0 8 6 , 7 7 8}$ |  |









APPENDIX A-3
CITY OF PASO ROBLES
BIKE AND PEDESTRIAN FACILITIES FEE CALCULATION


| VII. Summary Cost Data |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Section |  | Cost Allocated | Total | Cost |
| VI | Facility Type | to New Development | Future EBU's | Per EBU |
| A. 3 | Bike and Pedestrian Paths | \$2,792,014 | 5,950 | \$469.28 |
|  | Total | \$2,792,014 |  | \$469.28 |
| Vill. Development Impact Fee per Unit |  |  |  |  |
|  | Land Use Type | $\begin{gathered} \text { EBUs per } \\ \text { Unit } \end{gathered}$ | $\begin{gathered} \text { Fees per } \\ \text { Unit } \end{gathered}$ | Number of Units |
|  | Single-Family Muti-Family | 1.00 0.89 | $\$ 469$ $\$ 417$ | 3,698 2,533 |
|  | Total Outside Funding Responsibility |  |  |  |
| Total Cost of Bike and Pedestrian Facilities |  |  |  |  |

[^1]

APPENDIX A-4
CITY OF PASO ROBLES
POLICE FACILITIES FEE CALCULATION








| Service Standard |
| :--- |
| Facility |
| Patrol/Detective/Spe |
| Assigned Officer Equ |
| Computers \& Commu |
| Multi-Channel Portab |





C.2. Facility Units Beyond Existing Service Standard Split Between New and Existing, plus Facility Units Allocated $100 \%$ to New Development -- Not Applicable
C.3. Cost Allocated Between Existing and New Development


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| y of Existing Facilities |
| :--- |
| Facility |
| Three Fire Stations |
| Ladder Truck |
| Rescue Unit |
| Type I Engine |
| Aircraft Crash Response |
| Staff Vehicle |



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APPENDIX A-5
CITY OF PASO ROBLES
FIRE FACILITIES FEE CALCULATION



$$
\frac{\begin{array}{c}
{[6]} \\
\text { Facility Units Beyond } \\
\text { Existing Service Standard }[d] \\
{[2]^{*}[5]}
\end{array}}{0.36}
$$




D.2. Facility Units Beyond Existing Service Standard Split Between New and Existing, plus Facility Units Allocated $100 \%$ to New Developmen
Facility Units Split


$$
\begin{array}{cc}
\begin{array}{c}
\text { c. 1. Type I Engine } \\
\text { Existing Facility Units } \\
\text { Per } 1,000 \text { EDUs }
\end{array} & \begin{array}{c}
{[2]} \\
\text { Total Future } \\
\text { EDU's }
\end{array} \\
\hline 0.07 & 8,820.37
\end{array}
$$

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[^3]APPENDIXA-5
CITY OF PASO ROBLES
FIRE FACILITIES FEE CALCULATION




E.3. Cost Allocated Between Existing and New Development








$\$ 78,014,530$

A.3. Cost Allocated Between Existing and New Development

V. Proposed Inventory, Cost, and Service Standard







APPENDIX A-6
CITY OF PASOR ROBLES
GENERAL GOVERNMENT FACILITIES FEE CALCULATION





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[a] Expected Housing Units based on City of Paso Robles, General Plan, December 2003
[b] Average Household Size Based on information obtained from the California Department of Finance, 2004.
[c] Allocates $100 \%$ to new development square feet or vehicles necessary to fund existing service standard for new residents.
[d] Denotes proposed service standard in excess to that currently provided to existing residents.

| I. Inventory of Existing Facilities |
| :--- |
| Facility Size (Acre) <br> Parks  <br> Barney Schwartz Park 36.9 <br> Casa Robles Park 0.36 <br> Centential Park 17.87 <br> Creston Road Median 1.48 <br> Downtown Civic Center Park 4.27 <br> Mandrella Park 0.65 <br> Oak Creek Park 7.06 <br> Pioneer Park 4.87 <br> Robbins Baseball Field 2.50 <br> Royal Oak Park 7.53 <br> Sherwood Park 11.40 <br> Turtle Creek Park 1.53 <br> Subtotal 92.48 <br> Recreation Amenities  <br> Aquatic Facility NA <br> Total  |

II. Existing EBU Calculation

Service Factor (Residents and Employees)

|  | Number of <br> Residents | Potential <br> Residents Per <br> Unit | Recreation Hours/ <br> Week per Unit [1] | EBU per Unit | Number of |
| :--- | :--- | :---: | :---: | :---: | :---: | :---: |
| Units |  |  |  |  |  |$\quad$ Number of EBUs | Total |
| :---: |
| Land Use Type |

III. Existing Facility Standard

| Facility Type |  | Facility | Facility Units | Facility Units |
| :---: | :---: | :---: | :---: | :---: |
|  | Unit | Per 1,000 People | Per 1,000 EBUs |  |
|  | Acre | 3.43 | 9.25 |  |

IV. Future EBU Calculation

|  | Number of <br> Residents | Residents <br> Per Unit | Potential <br> Recreation Hours/ <br> Week per Unit [1] | EBU per Unit | Number of <br> Units |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Land Use Type | 9,985 | 2.70 | 171 | 1.00 | Total <br> Number of EBUs |
| Single Family Residential | 6,840 | 2.40 | 152 | 3,698 |  |
| Multi Family Residential | $\mathbf{1 6 , 8 2 5}$ |  |  | 0.89 | 2,850 |
| Total |  |  |  |  |  |

V (A). Inventory of Proposed Park Facilities (Land Acquisition)

|  | Total | Facility |
| :--- | :---: | :---: |
| Facility | Acres | Cost |
| Salinas Corridor Open Space Land Acquistion | 71 | $\$ 9,700,000$ |
| Montebello Park Land Acquisition | 3 | $\$ 750,000$ |
| Parks Total | $\mathbf{7 4}$ | $\$ 10,450,000$ |

V (B). Inventory of Proposed Park Facilities (Land Improvements)

| Facility | Total Acres | Facility Cost |
| :---: | :---: | :---: |
| Centennial Park Improvements | 16 | \$1,000,000 |
| Sherwood Park Land Improvements | 28 | \$10,000,000 |
| Salinas Corridor Open Space Land Improvements | NA | \$497,400 |
| Montebello Park Land Improvements | NA | \$4,250,000 |
| Parks Total | 44 | \$15,747,400 |
| Off-setting Revenues |  | \$216,696 |
| Parks Total | 118 | \$25,980,704 |

VI. Parks Proposed Facility Standard

| Facility Type |  | Facility | Acres | Acres |
| :--- | :---: | :---: | :---: | :---: |
|  | Unit | Per 1,000 Residents | Per 1,000 EBUs |  |
|  | Parks | Acre | 7.01 | 18.94 |

VII. Inventory of Proposed Recreation Facilties

|  | Total | Facility |
| :--- | :---: | ---: |
| Facility | Acres | Cost |
| Aquatic Facility | 10 | $\$ 12,000,000$ |
| Offsetting Revenues |  | $\$ 219,344$ |
| Total Recreation Cost |  | $\$ 11,780,656$ |

VIII. Allocation of Recreation Facilities to Existing and New Development (based on total EBUs)

| Facility | Total |  | FacilityPercentage <br> Cost of Cost Allocated |  |
| :--- | :---: | :---: | :---: | :---: |
| Existing Development | 6 | Cost Per EBU | $\$ 725.83$ | $\$ 7,257,786$ |
| New Development | 4 | $\mathbf{6 1 . 6 1 \%}$ |  |  |
| Total Parks Cost | $\mathbf{1 0}$ | $\$ 725.83$ | $\$ 4,522,870$ | $\mathbf{3 8 . 3 9 \%}$ |
|  |  |  | $\mathbf{\$ 1 1 , 7 8 0 , 6 5 6}$ | $\mathbf{1 0 0 . 0 0 \%}$ |

IX. Costs allocated to New Development for Parks and Recreation Facilties

|  | Facilty | Cost Per | Facility Units |  |
| :--- | :---: | :---: | :---: | ---: |
| Facility | Unit | Facility Unit | Per 1,000 EBUs | Cost Per EBU |
| Parks | AC | $\$ 351,091$ | 11.88 | $\$ 4,169$ |
| Recreation Facilties - (Acquatic Facility) | AC | $\$ 1,178,066$ | 0.62 | $\$ 726$ |
| Total Faciltiy Cost |  |  |  |  |


| Land Use Type | EBUs Per Unit | Fees Per Unit | Cost Financed by Fees |
| :---: | :---: | :---: | :---: |
| Single Family Residential | 1.00 | \$4,895.19 | \$18,102,421 |
| Multi Family Residential | 0.89 | \$4,351.28 | \$12,401,153 |
| Total Allocated to New Development |  |  | \$30,503,574 |
| Total Allocated to Existing Development |  |  | \$7,257,786 |
| Total Facilties Costs |  |  | \$37,761,360 |

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[1] Please see Appendix B, Table B-4.


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APPENDIX A-8
CITYOF PASO ROBLES
LIBRARY FACILITIES FEE CALCULATION

## Appendix B

## Population, Housing, and Employment Projections

## B. POPULATION, HOUSING, AND EMPLOYMENT PROJECTIONS

In order to determine the public facilities needed to serve new development as well as establish fee amounts to fund such facilities, the City provided DTA with projections of future population and development within the City through 2025, as described in Section B.1. DTA categorized developable residential land uses as Single Family and Multi-Family. Developable nonresidential land uses within the City's commercial and industrial zones are categorized as Commercial or Industrial respectively. The projected residential and non-residential development, as categorized in such way, is the basis for allocating the costs of impacts from new development among different land use categories.

## 1. Housing and Population Projections

The City's 2003 General Plan ${ }^{1}$ was used as an estimate of the number of housing units and non-residential Square Feet to be built through 2025. In addition, the General Plan was used to project the additional population generated from new development. The California Department Finance was used as an estimate of the average household size for each residential land use. The expected average household size is 2.70 for single family and 2.40 for multi-family. ${ }^{2}$ The results of the projections through 2025 are presented in Table B-1.

TABLE B-1
Total Number of Future Residents Per Land Use
Through 2025

| Residential Land Use | Expected <br> Residents | Expected <br> Housing Units | Average <br> Household <br> Size |
| :--- | :---: | :---: | :---: |
| Single Family Residential | 9,985 | 3,698 | 2.70 |
| Multi-Family Residential | 6,840 | 2,850 | 2.40 |
| Total | $\mathbf{1 6 , 8 2 5}$ | $\mathbf{6 , 5 4 8}$ |  |

## 2. Employment Projections

For non-residential land uses, the General Plan was used to determine the building square footage for Commercial and Industrial areas within the City that will be developed through 2025. DTA then projected the number of future employees in the City by multiplying the expected Commercial and Industrial building square footage by a factor of 1.93 employees per $1,000 \mathrm{SF}$ and 1.05 employees per 1,000 SF, respectively. ${ }^{3}$ The results of these projections are presented in Table B-2.

[^4]TABLE B-2
Projected New Commercial and
Industrial Net Development
Estimated Future Employees
Through 2025

| Non-Residential <br> Land Use | Building SF | Employees <br> per 1,000 <br> SF $^{2}$ | Future <br> Employees |
| :--- | :---: | :---: | :---: |
| Commercial | $2,807,000 \mathrm{SF}$ | 1.93 | 5,408 |
| Industrial | $1,498,000 \mathrm{SF}$ | 1.05 | 1,572 |
| Total | $\mathbf{4 , 3 0 5 , 0 0 0} \mathbf{S F}$ |  | $\mathbf{6 , 9 8 0}$ |

## 3. Summary of New Population, Housing, and Employment Development

Table B-3 presents a summary of the population, housing, and employment projections through 2025 used in the Fee Study.

TABLE B-3
Projected New Residential, Commercial, and Industrial Development Through 2025

| Land Use | Projected <br> Development | Projected <br> Residents/Employees |
| :--- | :---: | :---: |
| Single Family Residential | 3,698 units | 9,985 |
| Multi-Family Residential | 2,850 units | 6,840 |
| Commercial | $2,807,000 \mathrm{SF}$ | 5,408 |
| Industrial | $1,498,000 \mathrm{SF}$ | 1,572 |
| Total | NA | $\mathbf{2 3 , 8 0 5}$ |

## 4. Equivalent Dwelling Unit (EDU) and Equivalent Benefit Unit (EBU) Projections

Equivalent Dwelling Units (EDU) are a means of quantifying different land uses in terms of their equivalence to a residential dwelling unit, where equivalence is measured in
terms of potential infrastructure use or benefit for each type of public facility. Since the facilities proposed to be financed by the levy of impact fees will serve both residential and non-residential property, DTA projected the number of future EDUs based on the number of residents or employees generated by each land use class. For other facilities, different measures, such as potential hours available for recreation, more accurately represent the benefit provided to each land use type, in which case DTA projected the Equivalent Benefit Unit (EBU). Table B-4 on the next page presents the EDU/EBU projections through 2025 as used in the Fee Study.

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TABLE B-4
CITY OF PASO ROBLES
EBU \& EDU CALCULATION YEAR TO BUILD-OUT

| Existing EDU Calculation [1] |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Service Factor (Residents and Employees) |  |  |  |  |  |
| Land Use Type | Number of Residents/ Employees | Residents per Unit/ Employees per 1,000 Non-Res. SF | EDUs per Unit/per 1,000 Non-Res. SF | Number of Units/ Non-Res. SF | Total <br> Number of EDUs |
| Single Family Residential | 16,767 | 2.70 | 1.00 | 6,210 | 6,210 |
| Multi Family Residential | 10,231 | 2.40 | 0.89 | 4,263 | 3,789 |
| Commercial | 8,035 | 1.93 | 0.71 | 4,170,000 | 2,976 |
| Industrial | 2,269 | 1.05 | 0.39 | 2,161,940 | 840 |
| Total | 37,301 |  |  |  | 13,815 |

Future EDU Calculation [1]

| Land Use Type | Number of Residents/ Employees | Residents/ Employees per 1,000 Non-Res. SF | $\begin{gathered} \text { EDUs per } \\ \text { Unit/per } 1,000 \text { Non-Res. SF } \end{gathered}$ | Number of Units/ Non-Res. SF | Total <br> Number of EDUs |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Single Family Residential | 9,985 | 2.70 | 1.00 | 3,698 | 3,698 |
| Multi Family Residential | 6,840 | 2.40 | 0.89 | 2,850 | 2,533 |
| Commercial | 5,408 | 1.93 | 0.71 | 2,807,000 | 2,003 |
| Industrial | 1,572 | 1.05 | 0.39 | 1,498,000 | 582 |
| Total | 23,805 |  |  |  | 8,817 |

EBU Calculation
I. Total Hours of Potential Parks Usage per Week

| User of Facilities | Potential Recreation Hours Work Day | Number of Work Days per Week | Hours Per Weekend Day | Number of Weekend Days Per Week | Potential Recreation Hours Per Week Per Person |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Resident, non-working | 12 | 5 | 12 | 2 | 84 |
| Resident, working | 2 | 5 | 12 | 2 | 34 |
| Employee (commercial or industrial) | 2 | 5 | 12 | 0 | 10 |

II a. Total Potential Recreation Hours per Week. (Single Family Residential)

|  |  |  |  |
| :--- | :---: | :---: | :---: |
|  |  |  |  |
| Potential Recreation Hours/ | Potential Recreation Hours/ |  |  |
| Type Of Resident | Number Per Household | Week per Person | Week per Households |
| Resident, non-working | 1.59 | 84 | 134 |
| Resident, working | 1.11 | 34 | 38 |
| Total | 2.70 |  | 171 |

II b. Total Potential Recreation Hours per Week. (Multi-Family Residential)

| Type Of Resident | Number Per Household | Potential Recreation Hours/ <br> Week per Person | Potential Recreation Hours/ Week per Household |
| :---: | :---: | :---: | :---: |
| Resident, non-working | 1.41 | 84 | 119 |
| Resident, working | 0.99 | 34 | 34 |
| Total | 2.40 |  | 152 |

Assume the potential recreation hours per single family residential detached dwelling unit equals 1 EBU
III. Total Hours of Potential Bikeways and Pedestrian Paths and Parks Usage per Hours per Week

Existing EBU Calculation
Assume the potential recreation hours per residential dwelling unit equals 1 EBU 171 hours/week Service Factor (Residents and Employees)
Land Use Type

| Land Use Type | Number of Residents/ Employees | Residents per Unit/ Employees per 1,000 Non-Res. SF | Potential Recreation Hours/ <br> Week per Household | EBU per Unit/ Non-Res. SF | Number of Units/ Non-Res. SF | Total <br> Number of EBUs |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Single Family Residential | 16,767 | 2.70 | 171 | 1.00 | 6,210 | 6,210 |
| Multi Family Residential | 10,231 | 2.40 | 152 | 0.89 | 4,263 | 3,789 |
| Commercial | 8,035 | 1.93 | 66 | 0.38 | 4,170,000 | 1,595 |
| Industrial | 2,269 | 1.05 | 36 | 0.21 | 2,161,940 | 450 |
| Total | 37,301 |  |  |  |  | 12,045 |

Future EBU Calculation
Service Factor (Residents and Employees)
Land Use Type

| Land Use Type | Number of Residents/ Employees | Residents per Unit/ Employees per per Non-Res 1,000 SF | Potential Recreation Hours/ <br> Week per Household | $\begin{gathered} \text { EBU per Unit/ } \\ \text { נer Non-Res. } 1,000 \mathrm{SF} \\ \hline \end{gathered}$ | Number of Units/ Non-Res. SF | Total <br> Number of EBUs |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Single Family Residential | 9,985 | 2.70 | 171 | 1.00 | 3,698 | 3,698 |
| Multi Family Residential | 6,840 | 2.40 | 152 | 0.89 | 2,850 | 2,533 |
| Commercial | 5,408,478 | 1.93 | 66 | 0.38 | 2,807,000 | 1,074 |
| Industrial | 1,571,878 | 1.05 | 36 | 0.21 | 1,498,000 | 312 |
| Total | 6,997,181 |  |  |  |  | 7,617 |

[1] Applies to Fire, General Government, Park and Recreation, and Library facilities apportionment.

K:\Clients2\PasoRobles\AB1600 Study\Fee Workbooks Needs Lists\[AB1600 Fee Study Workbook Report Ver11.xls]EDU__EBU CALCULATION

## Appendix C

## Department Contact List

## Department Contact List

| Transportation Facilities: $\quad$ Joh | John Falkenstien, City Engineer Telephone: (805) 237-3970 Email: JFalkenstien@prcity.com |
| :---: | :---: |
| Drainage Facilities: $\quad 1 \begin{array}{ll}\text { D } \\ & \\ & \text { T }\end{array}$ | Doug Monn, Director of Public Works <br> Telephone: (805) 237-3861 <br> Email: PWdirector@prcity.com |
| Bike and Pedestrian Facilities: | John Falkenstien, City Engineer <br> Telephone: (805) 237-3970 <br> Email: JFalkenstien@prcity.com |
| Police Facilities: $\quad$ D | Dennis Cassidy, Police Chief Telephone: (805) 237-6464 Email: PDChief@prcity.com |
| Fire Facilities: $\quad$ K | Ken Johnson, Fire Chief <br> Telephone: (805) 227-7560 <br> Email: KJohnson@prcity.com |
| General Government Services | $\begin{array}{ll} \text { s Facilities: } & \text { Jim App, City Manager } \\ & \text { Telephone: (805) 237-3888 } \\ & \text { Email: JApp@prcity.com } \end{array}$ |
| Park and Recreation Facilities: | s: Annie Robb, Library and Recreation Director <br> Telephone: (805) 237-3993 <br> Email: LRSDirector@prcity.com |
| Library Facilities: <br> Annie Ro <br> Telephon <br> Email: L | Robb, Library and Recreation Director one: (805) 237-3993 <br> LRSDirector@prcity.com |

## Appendix D

## Bikeway Master Plan Exhibits



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FACILITIES COST THROUGH 2025

| Facility Name | Total Cost <br> For Facility | Offsetting <br> Revenues | Net Cost <br> To City | Cost Allocated to <br> New Development |
| :--- | ---: | ---: | ---: | ---: |
| Police | $\$ 782,100$ | $\$ 24,667$ | $\$ 757,433$ | $\$ 725,321$ |
| Fire | $\$ 10,376,700$ | $\$ 617,543$ | $\$ 9,759,157$ | $\$ 6,406,955$ |
| Library | $\$ 5,646,000$ | $\$ 4,508$ | $\$ 5,641,492$ | $\$ 5,641,492$ |
| General Government <br> Services | $\$ 78,694,100$ | $\$ 679,570$ | $\$ 78,014,530$ | $\$ 43,028,649$ |
| Park and Recreation | $\$ 38,197,400$ | $\$ 436,040$ | $\$ 37,761,360$ | $\$ 30,503,574$ |
| Transportation | $\$ 214,720,000$ | $\$ 3,648,296$ | $\$ 211,071,704$ | $\$ 88,304,770$ |
| Drainage | $\$ 15,350,000$ | $\$ 263,222$ | $\$ 15,086,778$ | $\$ 5,530,459$ |
| Bike and Pedestrian <br> Paths | $\$ 5,375,500$ | $\$ 0$ | $\$ 5,375,500$ | $\$ 2,792,014$ |
| Total | $\$ 369,141,800$ | $\$ 5,673,846$ | $\$ 363,467,954$ | $\$ 182,933,233$ |




| RATIONAL NEXUS TEST |
| :---: |
| - Needs Test <br> - Reasonable connection between the need for additional facilities and the growth resulting from new development <br> - Proportionality Test <br> - Fee must represent new development's proportionate share of the costs incurred |



METHODOLOGY




Tom \& Gwen Erksine Post Office Box 510
Paso Robles, CA 93447
Phone: 805-239-5150

June 29, 2006

John Faulkenstien
City Engineer
City of Paso Robles
1000 Spring Street
Paso Robles, CA 93446
RE: Well \& Septic Approval for 3001 Paso Robles Boulevard APN: 025-431-041

## Dear John:

We would like to build our family home on our ranch located at 3001 Paso Robles Boulevard. As you are aware, our cattle ranch consists of over 300 acres in an area that is not currently service by City Water and Sewer.

We have a proposed home site that is approximately one half to three quarters of a mile from the nearest connection for water or sewer. We are in also located in an Airport Flight Zone that limits our building to one residence. We are asking that the City please grant us the use of a septic and well within the City Limits on our property so we may build our family's home.

Please place us on the next available City Council Agenda. Thank you for your anticipated cooperation.

Sincerely,


Tom \& Gwen Erskine

# Tom Erskine Post Office Box 510 <br> Pass Robles, CA 93447 <br> Phone: 239-5111 

July 18, 2006

Honorable Councilman
City of Pasco Robles
1000 Spring Street
Paso Robles, CA 93446

## RE: Erskine Ranch Well Request <br> APN: 025-431-040

## Dear Honorable Councilman:

I own three separate parcels totaling just over three hundred acres known as Erskine Ranch. For the last two years, I have cleaned up the property, fenced it, and started a cattle and feed ranch. The goal is to raise local Pas Robles Grass Fed Black Angus Beef. This beef will not be subjected to antibiotics, steroids, or hormones. Last year, we farmed one hundred fifty acres and produced over two hundred tons of feed.

I am requesting that the council approve a septic tank and the right to drill a well. The well is needed for agricultural purposes and to service a home. I would like to add some additional watering troughs for the cows and I need a backup well for the permitted well that exists. The current water well is sixty feet deep and pumps approximately six gallons per minute. The well gets its water from the Huero Huero River and I am concerned that in a couple drought years the well would dry up. I would use the same well to provide water for a home I would like to build. The agricultural operation is requiring more and more of my family's time, so instead of driving to the ranch 2-3 times per day we have decided to move out there. I can't use City water for my ag operations because of the chemicals. The nearest City water is in Pas Robles Boulevard which is $2,500+/$-feet from the proposed home site. It is more practical and efficient to put a well near the home site and then tie the new well to the trough system. I would agree to sign a water well agreement and to hook the home up to City water when City water is within 200 feet of the home.

The new economic development strategy states as a goal to promote agriculture and industry. I think this cattle and feed operation is both so I hope you agree and vote "yes".

Sincerely,

Tom Erskine

# by Councilmember Fred Strong 

California League of Cities'
Mayors \& Councilmembers Academy Executive Forum July 26-28, 2006

## Homeland Security: Wednesday 11 a.m.

This workshop concentrated on information technology and Council decisions which determine policy. The stress was on using technology for first responders, full response and prevention. ALL information gathering, file keeping and security of information must be based on "TRUST". We must deserve trust, build trust and protect information to maintain trust.

There must be a single source for all truth determination, all data must be encrypted at rest and in motion. Encrypted information must be transmitted ingependently from decryption codes. There must be fine grained audiring that blocks information to unauthorized users and an automated system to notify information owner of any and all attempts to observe or acquire information by unauthorized persons or third party systems or technology.

We face threats from at home and abroad. Terrorism and organized crime are both global networked threats. Natural or human initiated diasasters threaten locations. Therefore, information redundancy must be done in different, highly secure, geographical locations. Analysis shows that $80 \%$ of all information thefts are from the "inside" and that $65 \%$ of these go undetected. The average loss of data or corruption of data is $60 \%$.

Due to inability to adequately identify qualified first responders during the Katrina disaster, the Federal government is requiring all state driver's licenses and I.D.s to be electronically verifyable by the year 2008 to be accedpted as valid across state lines. Biometric identification will probably be required for all first responders to disasters after that time. By local requirement that is already in force within Washington D.C.
California's SB1386 requires that also as of July 2003.
Local Control of Title 25, Local enforcement authority over health and safety issues in mobile home parks. This workshop took place Thursday morning, at 9 a.m. It has limited applicability in Pas Robles at this time but could be initiated in the event of blight indications in the future.

The General Session at 10:45 a.m. Thursday concentrated on facts concerning Proposition 90 as the most dangerous proposal to be put before the voters in the history of California. It's primary financial backer, Howie Rich of New York City, has stated publicly that his objective is to destroy the ability of government to function in California.

Nine pages of arguments against Proposition 90 were presented. One of these was that a similar measure passed in Oregon has already devastated the ability of local government to protect its viewshed, and provide park and open space lands for public enjoyment. It has resulted in "...nearly 2,000 claims totaling more than $\$ 3$ billion ...".

It will also be devastating to the environment and put the State in conflict with Federal laws or face bankruptcy.
"According to William G. Hamm, California's former Legislative analyst, 'Prop. 90 could require BILLIONS OF DOLLARS IN NEW TAXPAYER COSTS EACH YEAR, IF COMMUNITIES AND THE STATE CONTINUE TO PASS OR ENFORCE BASIC LAWS TO PROTECT NEIGHBORHOODS...'"

The negative effects of this proposed legislation are extreme.

## The Thursday Afternoon session [2:15-3:30 p.m.]: Working with City Managers and Department Heads

Councilmembers have a right to full information on topics affecting the implementation of City Council Policies. Councilmembers are forbidden to interfere in personnel matters, specific work assignments, "micro-management" of methods of implementation of policies.

The City Council is the legislative branch of local government the City Manager is the head of the Administrative Branch of local government [as the President of the United States in nationally]. The department heads are the equivalent of the Presidential Cabinet Members nationally. The two branches of government are separate but government functions much better when they agree of programs and policies and when they communicate well in an appropriate manner. Keeping the roles separate but cooperative makes for a healthy, well run city.

## Friday 9:30-11:30 a.m.: Public Service Ethics and Principles

This two hour session is mandated by State law as required education, once
every two years, for all elected and appointed public officials and many public employees. It was a "certificated" class put on by an official of the Institute For Local Government in Sacramento.

It covered the "ABCs of Open Government Laws" regarding the "Brown Act' which regulates when and how a majority of any government decision making and/or public body with authority to spend public money may meet. It also covers the do's and don'ts of what can be discussed and/or decisions made by fewer than a majority of the group. This includes discussions leading to indications of how any one of/ or the entire group may, or will, vote or intend to vote on an issue that is, or may come, before the group in the foreseeable future.

It is improper to decide an issue before the public testimony is received.
Public officials must disclose their financial interests and keep that disclosure on file for the public to peruse if so desired. Public officials may not represent any other person or entity before their own jurisdiction for one year after leaving office.

Public officials must publicly disclose any gifts over the amount of $\$ 50.00$ in value and are forbidden to receive more than $\$ 360$ in gifts from a single source in any contiguous 12 month period [except from immediate family]. This excludes long time relationships which involve reciprocal gifts or approximately equivalent value. Public officials are forbidden to participate in, or talk to any other official or employee about, any forthcoming issue involving a decision which may have an affect either positive or negative upon themselves or any member of their immediate family, including dependant children.

Are forbidden to accept any gift, discount, upgrade, or other "perk" involving transportation that is not equally available to every other member of the public under similar circumstances. The penalty is immediate forfeiture of office and possible fines and/or incarceration.

There are many other "rules" which govern behavior. We were advised to use the local newspaper rule: Don't do anything that you are not willing to have appear as a headline in your local newspaper the next day.

Various additional reference materials were made available to us for future use.

[^5]The course was taught by the former City manager and Interim City manager of a number California cities who authored the book "Local Government Dollars \& Sense" which we used as a text book. The course covered such topics as: Guarding the Public Checkbook; Council Effectiveness In Handling Major Functions; Elected Official's Governance Role; Establishing Accountability; Exercising Continuous Oversight; Avoiding Micromanagement; Combating Trivia Pursuit; Avoiding Complacency Management; The Power of Inquiry; Budget Premises; The Budget; The Budget Cycle; Line Item Budget; Program Budget; Modified Program Budget; Zero Base Budget; Multi-year Budgets; Budget "Ploys"; Budget Padding; How Cities Get Into Financial Trouble; Being Cautious During the "Good" Times; The "Problem" With Equilibrium; Degree of Accountability; Fiscal Problems; Key Financial Warnings; Fiscal Problems; Actions When In The "Crisis" State; Avoiding Common Cutback Mistakes; The "Implosion" State; Recognizing The Problems; Rectifying the Problems; Accurate Assessments; Reducing Budgets; Avoiding Pressures Based On Ignorance; Credibility; Cut Back Approaches; Funds Consumed By Previous Commitments; Avoiding "One Time" Money To Implement On-going Programs; Rewarding Conscientious Departments; Don't Tip-Toe Around "Powerful" Departments; Protecting The Infrastructure; Reading Financial Reports; Local Government versus Federal (and State) Government; Governmental Accounting; Fund Categories; Financial Reports; Interim Reports; Check Statements; Report Analysis; Budgeted Revenues Compared To Actual Revenues; Beginning Balances Compared to Ending Balances; Checking Departmental Spending; Balanced Budgets; General Fund Balance Level Factors; Grants; Providing For Operating and Maintenance Expenses; Auditor Expectation Gap; Clean Opinions; Investment Nightmares; Treasury Oversight Program; Board Oversight; Investment Reports; Oversight; Purchasing Issues; Vendor Protests; Debt Service; Refinancing Issues; Overlapping Debt; Risk Management; and Performance Measurement.

Two Paso Robles' Councilmembers attended this course, myself and Councilmember Duane Picanco. The teacher's evaluation of cities was individually filled out regarding practices and procedures in force. When graded, Paso Robles came out with the highest scores of any city present as to fiscal procedures. One city, mostly industrial, came out with a healthier fiscal situation than Paso Robles. That city has two years of expenditures and over $\$ 200$ million in general fund reserves.

Other time was spent talking with officials from other cities about mutual issues and problems. A perspective was acquired on how one city financed a convention center.
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Agenda Item No. 2-2 - Page 110 of 116
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TABLE 2
DEVELOPMENT IMPACT FEE PROGRAM
Chandler Ranch Area Specific Plan


TABLE 4
DEVELOPMENT IMPACT FEE PROGRAM
Union/46 Area Specific Plan



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R:PROJIO1125|document|Fee Information|city-wide Fee Information draft to city 8.1.06.x|s

|  | Facility Name | Overlaping Improvements |  |
| :---: | :---: | :---: | :---: |
|  | A. TRANSPORTATION |  |  |
|  | CITY-WIDE FACILITIES |  |  |
| 3 | Highway 46West - Highway 101 PAED | Caltrans - \#2 |  |
| 4 | 16th Street Ramp Configuration | West of Salinas - \#4 | Borkey SP - \#8 (4\% attributable to Borkey) |
| 5 | Golden Hill Road Highway 46 East |  | Caltrans - \#4 |
|  | EAST OF SALINAS RIVER FACILITIES |  |  |
| 1 | Niblick River Road | CRASP - \#5 - Intersection Modification |  |
| 3 | Union Golden Hill Road | CRASP - \#2 - Roundabout Improvements |  |
| 13 | 13th Street over Salinas River | West of Salinas - \#4 | Union/46 SP - \#3 |
| 14 | Southern Salinas River Crossing | CRASP - \#7 |  |
| 15 | North River Road - Navajo Ave to Creston Road | Bike/Ped - \#19 |  |
| 16 | Creston Road - River to Niblick | CRASP - \#4 Bike/Ped - \#1 (Lana to Niblick) |  |
| 17 | Airport Road - Highway 46 to Tower | Bike/Ped-\#11 |  |
| 18 | Dry Creek Road - Airport to Aero Tech Way | Bike/Ped-\#12 |  |
| 20 | Union Road - Golden Hill Road to East City Limits |  |  |
| 21 | Union Road - Riverglen Drive to Golden Hill Road | Union/46 SP - \#1 |  |
| 24 | Sherwood - Creston to Commerce |  |  |
|  | WEST OF SALINAS RIVER FACILITIES |  |  |
| 1 | Spring 16th | Borkey SP - \#7 (4\% attributable to Borkey) |  |
| 2 | Spring 21st | Borkey SP - \#6 (10\% attributable to Borkey) |  |
| 4 |  |  |  |
| 6 | 24th Vine | West of Salinas - \#13 |  |
| 10 | 13th Paso Robles | East of Salinas - \#13 |  |
| 13 | 24th St. - Oak Avenue to City Limit | West of Salinas - \#6 |  |
| 14 | Vine Street - 1st Street to Highway 46W | Bike/Ped - \#9 |  |
|  | C. BIKE AND PEDESTRIAN PATH FACILITIES |  |  |
| 1 | Creston Road from Lana Street to Charolais Road | East of Salinas-\#16 (Lana to Niblick Overlap) |  |
| 9 | South Vine Street from Hwy 46 West to 1st Street | West of Salinas - \#14 |  |
| 11 | Airport Road from Tower Road to Hwy 46 East | East of Salinas - \#17 |  |
| 12 | Dry Creek Road from Airport Road to Aerotch Center Way | East of Salinas - \#18 |  |
| 14 | Union/46 Specific Plan | Union/46 SP |  |
| 16 | City-wide Stripping and Signing along Bike Routes |  |  |
| 19 | South River Road Creston Road to Niblick Road | East of Salinas - \#15 |  |
|  | CRASP |  |  |
| 2 | Union Road at Golden Hill Road | East of Salinas - \#3 | Union/46 SP - \#5 |
| 4 | Creston Road Corridor Improvements | East of Salinas - \#16 |  |
| 5 | Niblick/South River Road Intersection Modification | East of Salinas - \#1 |  |
| 7 | Charolais Extension (w/bridge across Salinas) | East of Salinas - \#14 |  |
|  | BORKEY SP |  |  |
| 2 | Golden Hill/Hwy 46E - Signalization/Channelization (75\% Borkey) | Caltrans - \#4 | Union/46 SP - \#4 |
| 5 | Golden Hill/Hwy 46E - Future Interchange (36\% Borkey) | Caltrans - \#4 |  |




[^0]:    ${ }^{1}$ Reference is made to Appendix B for further information regarding the development projections.

[^1]:    [a] Expected Housing Units based on City of Paso Robles, General Plan, December 2003
    [b] Average Household Size Based on information obtained from the California Department of Finance, 2004.
    [c] Allocates $100 \%$ to new development square feet or vehicices neceessary to fund existing service standard for new residents.
    [d] Denotes proposed service standard in excess to that currently provided to existing residents.

[^2]:    D.3. Cost Allocated Between Existing and New Development

    $$
    \begin{array}{cc}
    \begin{array}{c}
    \text { Percentage of } \\
    \text { Cost Allocated }
    \end{array} & \text { Facility Cost } \\
    \cline { 1 - 1 } & \$ 3,044,691 \\
    38.04 \% \\
    \hline 100.00 \% & \$ 5,0959,009 \\
    \hline
    \end{array}
    $$

[^3]:    [a] Expected Housing Units based on City of Paso Robles, General Plan, December 2003
    [b] Average Household Size Based on information obtained from the Califomia Department of Finance, 2004,
    [c] Allocates $100 \%$ to new development square feet or vehicles necessary to fund existing service standard for new residents.
    [d] Denotes proposed service standard in excess to that currently provided to existing residents.

[^4]:    ${ }^{1}$ City of Paso Robles, General Plan. December 2003. Rincon Consultants, Inc.
    ${ }^{2}$ California Department of Finance, 2004.
    ${ }^{3}$ Employees per 1,000 square feet determined by David Taussig \& Associates, Inc.

[^5]:    Friday afternoon and Saturday: The Fiduciary Responsibilities of Elected Officials: Budgets, Audits and Meaningful reports

